

To: Council in Committee of the Whole

From: Tracy Adams, Chief Administrative Officer,  
Office of the C.A.O.

Report Number: CNCL-23-63

Date of Report: June 21, 2023

Date of Meeting: June 26, 2023

Subject: New Community Centre in the Northwood Business Park

Ward: Ward 2

File: 03-05

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## **1.0 Purpose**

On June 21, 2021, City Council considered Report CS-21-66, regarding a new Community Park and Community Centre in Northwest Oshawa and passed the following Motion:

- "1. That the location for the future community centre to serve northwest Oshawa as recommended in the Parks Recreation Culture and Library Facility Needs Assessment be located in the future Windfields Community Park located at the northeast corner of Thornton Road North and the future Britannia Avenue West extension; and,
2. That staff report back to a future Council meeting on the business case for the components/amenities to be located in the proposed community centre, the financial implications that need to be considered from both a capital and operating perspective and the process to deliver the project; and,
3. That the OSCC55+ Board and Oshawa Public Library Board be requested to support this location for their future needs in north Oshawa, and,
4. That as part of the process to prepare the report outlined in Part 2 of this recommendation that staff consult with Indigenous communities in Oshawa to investigate the need and opportunity to provide shared or dedicated space within the proposed community centre for use by local Indigenous communities; and,
5. That as part of the process to prepare the report outlined in Part 2 of this recommendation that staff conduct an analysis of the diversity of the surrounding community and outline a consultation plan to ensure that their needs are considered and,

6. That concerning the future Community Park and Community Centre in northwest Oshawa, staff be directed to review the planning and zoning of the area surrounding the proposed community centre and consider and report on a possible planning strategy that will lead to mixed use and mixed density neighbourhoods surrounding the future Community Park and Community Centre.”

The purpose of this Report is to:

- respond to Item 2 of the June 21, 2021 Council direction;
- update Council on the progress advancing Items 1 to 5 of the June 21, 2021 direction;
- update Council on the Infrastructure Canada Green and Inclusive Community Building (GICB) Program application;
- provide context with respect to the Parks, Recreation, Library and Cultural Facility Needs Assessment (P.R.L.C.), Preliminary Indoor Facility Component Analysis for the Future Northwest Community Centre (Report CO-23-33); and,
- provide options to Council on how the project may proceed.

Item 6 of the above-noted Motion was referred to staff in the then Development Services Department, now known as the Economic and Development Services Department.

Economic and Development Services staff intend to respond to this portion of the Motion when updating the Oshawa Official Plan as a result of the recently completed Envision Durham project which resulted in a new Durham Regional Official Plan.

Attachment 1 to this Report is a map showing the location of the new Community Centre in Northwood Business Park.

Attachment 2 to this Report is a copy of Report CS-21-66 dated June 9, 2021 regarding a Community Park and Community Centre in Northwest Oshawa.

Attachment 3 to this Report is a copy of the P.R.L.C., Preliminary Indoor Component Analysis for the Future Northwest Community Centre (Report CO-23-33) dated May 29, 2023. Owing to its size it is not attached to this Report but can be viewed at the following link: [CO-23-33](#).

Attachment 4 is a copy of the Council approved Capital Project 12-0058 New Recreation Centre and Council Direction from its January 13, 2023 meeting.

## **2.0 Recommendation**

It is recommended to City Council that based on CNCL-23-63, dated June 21, 2023, concerning the New Community Centre in Northwood Business Park, Council select the appropriate option as outlined in Section 5.11 of this Report.

### **3.0 Executive Summary**

Not applicable.

### **4.0 Input From Other Sources**

The following have been consulted in preparation of this Report:

- Commissioner, Community and Operations Services
- Commissioner, Corporate and Finance Services
- Commissioner, Economic and Development Services

### **5.0 Status Update of June 21, 2021 Direction**

#### **5.1 Item 1 of June 21, 2021 Direction (Location)**

Item 1 of the June 21, 2021 direction is complete as it established the location of the park. In addition, in November of 2021, a sign announcing the project was installed on the southwest corner of Thornton Road North and the future Britannia Avenue West extension.

No further action with respect to Item 1 is required.

#### **5.2 Item 2 of June 21, 2021 Direction (Business Case)**

Item 2 of the June 21, 2021 direction is complete.

On June 12, 2023, the P.R.L.C., Preliminary Indoor Facility Component Analysis for the Future Northwest Community Centre (see Attachment 3) was considered by the Community and Operations Services Committee through Report CS-23-33 at which point the Committee made the following recommendation that will appear on the June 26, 2023 Council Agenda:

“That Report CO-23-33 dated June 7, 2023, concerning the preliminary indoor facility component analysis for the future Northwest Community Centre be received as information.”

The P.R.L.C. represents the business case required by Part 2 of the June 21, 2021 direction and confirms “the need for a new community centre in order to accommodate the significant residential growth-related needs being directed north of Conlin Road through designated Part II Plans for Windfields, Columbus and Kedron communities.”

No further action with respect to Item 2 is required.

#### **5.3 Item 3 of June 21, 2021 Direction (OSCC55+ and Library Boards)**

Item 3 of the June 21, 2021 direction is complete.

Both OSCC55+ and Oshawa Public Library Board have expressed their support for the project, and have been engaged by staff as primary stakeholders through conceptual design.

No further action with respect to Item 3 is required.

#### **5.4 Item 4 of June 21, 2021 Direction (Indigenous Consultations)**

Item 4 of the June 21, 2021 direction is ongoing.

Indigenous Communities have been engaged through a formal consultative process, and initial meetings are underway.

The City's Indigenous Relations Advisor will play a key role in engaging the Indigenous communities and communicating decisions.

#### **5.5 Item 5 of June 21, 2021 Motion (Diversity)**

As noted in Section 5.2 of this Report, on June 12, 2023, the P.R.L.C. (see Attachment 3) was considered by the Community and Operations Services Committee through Report CS-23-33.

The P.R.L.C. included the Future Northwest Community Centre Component Analysis which noted that based "on a review of indoor facility needs for recreation, culture, and library space, the future Northwest Community Centre should be designed as a multi-use, multi-generational and multi-seasonal destination."

This assessment was based on public engagement, market considerations and population demographics from Environics and Stats Canada for the catchment areas in the Columbus and Windfields Communities.

Facilities Management staff will continue to advance diversity opportunities as the project proceeds through detailed design.

#### **5.6 Item 6 of June 21, 2021 Direction (Planning and Zoning Review)**

Item 6 of the above-noted is ongoing.

Item 6 of direction was referred to staff in the then Development Services Department, now known as the Economic and Development Services Department.

Economic and Development Services staff intend to respond to this portion of the Motion when updating the Oshawa Official Plan as a result of the recently completed Envision Durham project which resulted in a new Durham Regional Official Plan.

#### **5.7 Infrastructure Canada Green and Inclusive Community Building Program (GICB) application**

The concept design for the New Community Centre in the Northwood Business Park has been developed based on the Council approved Capital Project 12-0058 (Attachment 4)

with a target opening of July 1, 2026 and the GICB requirements. This has resulted in a building design, which has Net-Zero Carbon Emissions. The initial cost premium for a Net-Zero Carbon facility of this size is approximately 7% of total construction costs, with an approximate 25% annual return on energy savings.

On January 13, 2023, City Council considered the City's Capital Budget and adopted a motion to single source the design of Project 12-0058, the New Community Centre in Northwood Business Park, to an external design consultant. This enabled an accelerated schedule and ensured a consistent approach to the GICB applications.

On January 16, 2023, City staff authorized Stantec Consulting Ltd. to proceed with the conceptual design and planning based on the identified scope and in consideration of GICB design parameters.

The current project schedule identifies project completion in mid-2026. On February 28, 2023, staff submitted an application to the GICB program. As of the date of this Report, it is unknown whether or not the application will be successful despite numerous attempts to obtain feedback on the status of our application. However, to achieve the desired project completion date of mid-2026, detailed design work and tender preparation should be advanced at this time. However, it should be noted that any work undertaken prior to April 1, 2021, or after March 31, 2026 will not be eligible for the grant contribution should the GICB application be successful.

## **5.8 Parks, Recreation, Library and Cultural Facility Needs Analysis**

On May 29, 2023, staff received the P.R.L.C., Preliminary Indoor Facility Component Analysis for the Future Northwest Community Centre which supported the need for the New Community Centre in Northwood Business Park, but identified the following items that should be considered as part of the project, which has not been contemplated in the current design:

- 8 swimming lanes rather than 6 swimming lanes;
- A triple gymnasium;
- A community hall with a capacity of 500; and,
- A FIFA regulation synthetic surface in a fieldhouse or dome.

As of June 16, 2023, the conceptual design milestone was achieved based on original scope items only, and an accompanying Class C estimate was received. The current estimated project cost, for the original scope items only, is approximately \$162 million, including engineering and design.

It is estimated that if additional scope items identified in the P.R.L.C. are added to the project scope, the estimated project cost may be in the range of \$250 million.

In addition, the extra building footprint required to accommodate these items would significantly reduce the available space for outdoor amenities.

Furthermore, it is noted that adding the additional scope will require further design work which would result in not achieving a mid-2026 project completion date.

The project has funding secured in the amount of \$31.2 million for capital costs. The increase in estimated construction costs from \$31.2 million to \$162 million (Option 1) or \$250 million (Option 2) is attributed to the following factors:

- Definition of scope and conceptual design development;
- Current market trends being 25 to 30% above pre-COVID rates in 2022, and additional 8% for 2023 resulting in 33 to 38% higher costs due to supply-chain and labour demand;
- 2021/2022 combined Rate of Inflation approximately 10%;
- Dedicated space for community partners;
- 8 swimming lanes rather than 6 swimming lanes;
- A triple gymnasium;
- A community hall with a capacity of 500; and,
- A FIFA regulation synthetic surface in a fieldhouse or dome.

The new Community Centre in the Northwood Business Park catchment would primarily serve areas to the north of Rossland Road. This would include the Columbus and Windfields Communities that will be home to sizeable populations based on their respective Part II Plans, as well as existing residential populations in the Northwood and Samac Communities. The anticipated population in 2029 for these areas would range from 46,687 to 57,144 persons.

## **5.9 Development Charges**

In 2014, the future Northwest Community Centre was included in the Development Charge Background Study (D.C.B.S.) in the Parks, Recreation and Trails section. Further iterations of the D.C.B.S. updated the capital cost of the facility to \$31.12 million and the Library component at \$12.2 million.

The Parks, Recreation and Trails Development Charges (DC) is capped at the average historical 10-year level of service calculation which in the current D.C.B.S. is \$96.3 million. In addition to the current DCs being collected there is an additional \$6.7 million in DCs from the previous DC by-law for a total of \$103 million in Development Charges to fund Parks, Recreation and Trails projects.

To date, \$8.5 million of the \$103 million has been spent with another \$9.54 million committed for projects under way and approximately \$28 million committed to the Northwest Community Centre. The remaining \$56.8 million in DC funds are intended to fund a variety of other projects including \$13.4 million in trails, \$39.5 million in

parks/parkettes, and \$13.4 million in other projects such as the Second Marsh Redevelopment, and the Harbour Park Masterplan, (the shortfall in funds will be captured in the next DC background study as projects continue to come in higher than originally planned). Should these DCs be utilized to solely fund the new community centre, the projects originally earmarked to be funded by DCs would either not take place when originally planned or would require another funding source. This includes projects that are currently being designed but do not have approved funding for construction.

An area specific DC is normally applied for the likes of water and waste water where some residents do not have these services such as those living in rural areas. Consideration of an area specific DC for a project such as the community centre would result in significantly less DCs being collected than a municipality wide DC.

Staff are investigating the feasibility of updating the current DC by-law, the Community Benefit Charge (CBC) and the impacts of Bill 23. A new DC by-law will require the phasing in of development charges as a result of Bill 23. The new charges will be imposed at 80% the first year of the by-law, 85% the second year, 90% the third year, 95% the fourth year and 100% in year five.

Preliminary investigations have determined there is potentially \$807 million in capital project costs that are not be captured in the existing DC by-law including an additional \$81 million for the new recreation centre. Given the magnitude of the shortfall, a report will be presented at a future Corporate and Finance Committee meeting requesting approval to proceed with the development of a new DC background study and by-law as well as an update to the Community Benefit Charge (CBC). The DC background study and new by-law will take approximately one year to complete.

## **5.10 Debt Financing**

The City's outstanding debt principal has been steadily declining year over year from a balance of \$103.7 million in 2006 to an estimated balance of \$34.7 million at the end of 2023. Annual debenture payments are fixed and have represented a range of between 5% and 10% of the City's total operating budget over that time.

At present, the City does not have internal debt capacity to fund tens or a hundred million dollars. The Region of Durham has also advised that given current the current market economy and interest rates, this is not the year to issue external debentures.

The current Royal Bank prime rate is 6.95%. If the City were to issue debt over a 20 year repayment schedule then the approximate debt payments (principal and interest), at various levels, would be as follows:

- Debenture of \$75 million, equates to an annual payment of \$7.05 million (which based on the 2023 budget would be an increase of 4.7%);
- Debenture of \$100 million, equates to an annual payment of \$9.40 million (which based on the 2023 budget would be an increase of 6.3%); and,

- Debenture of \$150 million, equates to an annual payment of \$14.10 million (which based on the 2023 budget would be an increase of 9.4%).

Issuing debt to fund a substantial portion of the project will:

- Create substantial fixed payments in the budget that will limit the ability and flexibility to keep down annual budget increases for a period of not less than 20 years;
- Excessively limit the City's ability to fund other capital infrastructure projects;
- Various projects in the City's long-term capital forecast will be rendered unaffordable;
- Increase the risk levels in the Provincial Financial Indicators Report; and,
- Potentially impact the credit rating of Durham Region.

### **5.11 Options for New Community Centre in Northwood Business Park**

Options for Council to consider with respect to the development of the new Community Centre in the Northwood Business Park are proposed as:

- Option 1 - Status Quo – Continue with Original Design Scope
- Option 2 – Revise Conceptual Design to align with the P.R.L.C.

Both Option 1 and Option 2 contemplate a net-zero carbon emissions building design. If Option 2 is selected it will add approximately 12 months to the project due to additional design and related construction work required and additional funding which could be approximately \$88 million.

#### **5.11.1 Option 1 – Status Quo – Continue with Original Design Scope**

Option 1 contemplates maintaining the Status Quo and continuing with the original design scope for the development of the project which includes the following:

- OSCC55+ branch;
- Oshawa Public Library branch;
- A dedicated indigenous space;
- A swimming/leisure pool;
- A gymnasium;
- A cardio/weight room;
- Fitness/yoga studios;

- Multi-use activity rooms;
- An outdoor splash pad and playground;
- Outdoor passive space and trails; and,
- Outdoor sports fields.

The estimated capital cost of Option 1 is approximately \$162 million with a further estimated annual operating cost in the range of \$3 million. This estimate may change based on detail design development and associated programming.

At this time, it is estimated that Option 1 can be achieved by the desired project completion date of mid-2026. In order to achieve the next project milestone of a winter 2023/24 tender, advancement of detail design, tender documents and specifications will require a commitment of an additional \$5.5 million on top of the \$1.5 million already committed for due-diligence, conceptual design, and Indigenous consultation.

If Council wishes to advance Option 1, then the following motion should be adopted:

- “1. That pursuant to Report CNCL-23-63 dated June 21, 2023 regarding the new Community Centre in the Northwood Business Park that staff be directed to proceed with the original scope of work using \$5.5 million of the already approved funding and complete design and preparation of tender documents; and,
2. That staff report back prior to tender on the total funds required to complete the facility and recommendations on a funding source.”

#### **5.11.2 Option 2 – Revise the Conceptual Design to align with the Parks, Recreation, Library and Cultural Facility Needs Analysis**

Option 2 contemplates aligning the conceptual design with the P.R.L.C. to add the following elements to the original design scope:

- 8 swimming lanes rather than 6 swimming lanes;
- A triple gymnasium;
- A community hall with a capacity of 500; and,
- A FIFA regulation synthetic surface in a fieldhouse or dome.

The estimated capital cost of Option 2 is approximately \$250 million with an estimated annual operating cost in the range of \$4.8 million. This estimate may change based on detail design development and associated programming.

Option 2 cannot be achieved by the desired project completion date of mid-2026.

It is also important to note that obligations associated with the GICB require the project to be substantially completed by March 2026. As such, Option 2 may render the City non-

compliant with this initiative. Finally, it is important to note that, in addition to a significantly larger building footprint, the addition of associated parking will significantly reduce the available space for outdoor amenities.

If Council wishes to advance Option 2, then the following motion should be adopted:

- “1. That pursuant to Report CNCL-23-63 dated June 21, 2023 regarding the new Community Centre in the Northwood Business Park that staff be directed to proceed with the Option 2 to align the Conceptual Design with the Parks, Recreation, Library and Cultural Facility Needs Analysis using the already approved funding; and,
2. That staff report back prior to tender on the total funds required to complete the facility and recommendations on a funding source.”

## **6.0 Financial Implications**

On January 13, 2023, Council approved Capital Project 12-0058 New Recreation Centre in the amount of \$1.5 million for site investigation, indigenous consultation and conceptual design work (see Attachment 4). The conceptual design is complete including all base scope items.

The Financial implications associated with this Report are dependent on which option is selected by Council. Capital Project 12-0058 identified that \$42 million would be required in future 2024 – 2027 capital budgets. It should be noted that this estimate was part of a former 9 year forecast and pre-COVID, based on costs to construct the existing Delpark Homes Centre, and did not predict current market trends and rate of inflation.

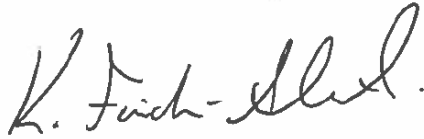
Option 1 has no financial impact as the design would be consistent with the current Council direction. Funding in the amount of \$31.2 million is secured but an estimated additional \$130.8 million will be required in future Capital Budgets for construction.

Option 2 would have an impact on both design and construction. Funding in the amount of \$31.2 million is secured and can be used for the additional design work required but an additional \$218.8 million will be required in future Capital Budgets for construction.

The City will need to take a multi-faceted approach when developing funding options related to the new recreation centre for Council's consideration.

## 7.0 Relationship to the Oshawa Strategic Plan

This Report is consistent with all five of the Oshawa Strategic Plan goals of Accountable Leadership, Economic Prosperity and Financial Stewardship, Social Equity, Environmental Responsibility, and Cultural Vitality.

A handwritten signature in black ink, appearing to read "K. Alexander".

Kevin Alexander, Director, Facilities Management Services,  
Facilities Management Services


A handwritten signature in black ink, appearing to read "Tracy Adams".

Tracy Adams Chief Administrative Officer,  
Office of the C.A.O.

Subject: All this information will be updated when the report has be finalized.  
Address:  
Ward:  
File:

Item: CNCL-23-63  
Attachment 1



 New Community Centre in the Northwood Business Park

City of Oshawa Economic and  
Development Services



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## Public Report

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To: Community Services Committee

From: Ron Diskey, Commissioner,  
Community Services Department

Report Number: CS-21-66

Date of Report: June 9, 2021

Date of Meeting: June 14, 2021

Subject: Community Park and Community Centre in Northwest Oshawa

File: B-1530

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### 1.0 Purpose

The purpose of this report is:

1. To obtain Council approval on the location for the future community centre at the Windfields Community Park located at the northeast corner of Thornton Road North and the future extension of Britannia Avenue West.

Attachment 1 is an aerial photograph of the site showing key features.

### 2.0 Recommendation

That the Community Services Committee recommend to City Council:

1. That the location for the future community centre to serve north Oshawa as recommended in the Parks Recreation Culture and Library Facility Needs Assessment be located in the future Windfields Community Park located at the northeast corner of Thornton Road North and the future Britannia Avenue West extension; and,
2. That staff report back to a future Council meeting on the business case for the components/amenities to be located in the proposed community centre, the financial implications that need to be considered from both a capital and operating perspective and the process to deliver the project; and,
3. That the OSSC55+ Board be requested to support this location for their future needs in north Oshawa.

### 3.0 Executive Summary

N/A

## **4.0 Input From Other Sources**

### **4.1 Oshawa Public Libraries**

On May 6, 2021 the CEO of the Oshawa Public Libraries advises that the Board supports the City of Oshawa at Thornton and Britannia lands

### **4.2 OSCC 55+**

The Executive Director of OSCC 55+ has advised there is a demonstrated need for a new senior centre in Northwest Oshawa and that the Board of Directors will need to provide a formal position on the matter.

### **4.3 Other City Departments**

- Commissioner, Finance Services
- Commissioner, Development Services

## **5.0 Analysis**

### **5.1 Site Characteristics**

The site for the proposed Windfields Community Park is located at 2203 Thornton Road North, which is bound by Thornton Road North to the west, the future Britannia Ave West extension to the South, Open Space which includes a tributary of the Oshawa Creek to the East, and privately held SI-A(15) h-71 (Select Industrial) zoned land to the North.

The site is approximately 13.39 hectares (33.09 acres) in size. The existing site is currently composed of agricultural fields and hedgerows. The remains of a driveway at the southwest corner of the site is also present however no longer in use.”

### **5.2 Zoning**

The land selected for the Community Centre is zoned SI-A (15) “h-71” (Select Industrial).

The SI-A (15) Zone permits a variety of uses including but not limited to light industrial uses, assembly hall, office and recreational use which would include a community centre and community park.

The purpose of the “h-71” holding zone is to ensure that site plan approval is obtained from the City that addresses such matters as a storm water management plan, that appropriate arrangements are made for the provision of sanitary, water and storm services, and that appropriate engineering and environmental impact studies are undertaken to address any potential environmental impacts on the natural heritage system.

It is also worth noting that under Section 5.4 'Public Uses' of Zoning By-law 60-94, none of the provisions of the Zoning By-law shall apply to prevent the use of any land or erection of any building or structure on land owned by the City provided such buildings or structures are for a use that conforms with the Oshawa Official Plan.

### **5.3 Future Growth**

There has been considerable growth within the Windfields Community Part II plan that continues. The future Windfields Community Park is primarily intended to serve the population of the Windfields Part II Plan community, which was planned to accommodate a population of approximately 13,000 people. The City is also anticipating future growth to occur in the Kedron Part II Planning Area and the Part II Planning Area of Columbus.

### **5.4 Parks, Recreation, Library and Culture facility Needs Assessment.**

On November 9, 2015 Oshawa City Council passed Report CS-15-127, dated October 19, 2015, Parks, Recreation, Library and Culture Facility Needs Assessment (P.R.L.C.) as follows:

"That the Parks, Recreation, Library and Culture Facility Needs Assessment as outlined in Attachment 1 to Report CS-15-127 be approved, with the implementation of the findings and recommendations to be done through the City's annual planning and budgeting process."

The final P.R.L.C. report provides a vision and guiding principles for Parks, Recreation, Library and Culture facilities in Oshawa. The vision is that Oshawa provide "Facilities that Inspire an Active and Creative Community", which is reflective of the extensive input from the community and aligns with both the Oshawa Strategic Plan and Culture Counts: Oshawa's Arts, Culture and Heritage Plan.

The P.R.L.C. Facility Needs Assessment has a total of 91 recommendations and guidelines organized into the following areas:

- Parks Provisioning Policy Framework
- Recreation Facilities Provisioning Policy Framework
- Library Facilities Provisioning Policy Framework
- Culture Facilities Provisioning Policy Framework
- Implementation Strategies Plan Provisioning Policy Framework

Each section provides a framework for approaching facility development and provides specific recommendations including timing and recommend triggers to implement the recommendations. Multiple recommendations point to the construction of a new community centre with partnerships with Oshawa Public Libraries and the Oshawa Senior Citizens Centre. The following recommendations from the P.R.L.C. are noted below:

- R6. Construct a new multi-use Community Centre containing an indoor aquatics facility, pending confirmation through a feasibility study and business plan that is initiated in advance at the time Oshawa reaches a minimum population of 185,000 persons.
- R19. Construction of a new older adult and seniors' centre should be considered at the time of new multi-use community centre construction, contingent upon sound business planning and market research (as advanced in Recommendation R6) that determines the needs of the older adult segment and the ability of a future community centre to accommodate such space.
- R13. Construction of new gymnasiums should only be considered at the time of new multi-use community centre construction, pending confirmation through the feasibility study and business plan.
- R14. Construction of a new fitness centre, aerobics studio and/or indoor walking track should be considered at the time of new multi-use community centre construction, pending confirmation through the feasibility study and business plan that is to be initiated at the time Oshawa reaches a minimum population of 185,000 persons.
- R17. A new youth centre should be considered at the time of new multi-use community centre construction, using an integrated model in remaining consistent with the City's current practices. Inclusion of such a space should be confirmed through the feasibility study and business plan that is initiated at the time Oshawa reaches a minimum population of 185,000 persons.
- L3. A new branch should be developed when the City reaches between 185,000 and 197,000 population, in order to address longer-term residential growth in North Oshawa. This library should be approximately 18,000 square feet in size (to allow for a larger program room and makerspace/creative elements) and be co-located with another civic or public use, such as a multi-use community centre or community hub. A facility-specific planning study (as proposed through Recommendation R6 for a future indoor aquatics centre) should be undertaken to confirm the library branch size, location, timing, and partnership options.

Recommendations from the P.R.L.C. to trigger the development of a new recreation facility in partnership with OSCC and Oshawa Public Libraries refer to a population of 185,000. The City currently stands at a population of 175,000 with significant growth projected in the Kedron neighborhood.

An outstanding matter of the Finance Committee is related to correspondence CNCL-20-09 with the following direction:

"That Correspondence CNCL-20-09 from Oshawa Public Libraries requesting an additional library be built within the next five years be referred to staff to be considered as part of the review of City's Development Charges By-law."

On June 14, 2021, the Finance Committee will receive Report FIN-21-64 related to an update to the City's Development Charge Study and By-law which will address this item.

Also of note, OSCC 55+ has added a fifth temporary Branch at Sikorski Hall north of Taunton Road with the goal to find a permanent location.

## **5.5 Location of New Community Centre**

The proposed location for the new community centre is on the north east corner of the future intersection of Thornton Road North and Britannia Avenue West. The site is approximately 13.39 hectares in size and will allow for a Community Centre, sports fields, other amenities and adequate parking. Other attributes contributing to the site include:

- Tremendous growth in the Windfields Community and expected to continue
- The P.R.L.C. recommends the site be a logical fit within or adjacent to the proposed Windfields Community Park or Kedron Community Park.
- The P.R.L.C. also recommends that a new library branch would be well suited to serve the community and would ideally be located in the Windfields or Columbus planning districts.
- The City owns the land.
- Services to the site will be available when Thornton Road North is reconstructed in the short term.
- Development Charges have been and will continue to be collected for a new Community Centre in North Oshawa.
- The location will eventually have an intersection for two Arterial roads providing good access.
- There is good access to the site via the future Active Transportation Network
- There is a need for a major recreation facility in the North West area of Oshawa.

## **6.0 Financial Implications**

There are no financial implications at this time associated with this report. This capital project will be financed using a combination of Development Charges and non-growth related-Development Charge reserves.

The New Community Centre in North Area of Oshawa (Project 12-0058) is included in the Development Charge Background Study. It has been included at a gross cost of \$31,120,332 with a benefit to existing deduction \$3,112,033 leaving Development Charge eligible funds for the project in the amount of \$28,008,299. The cost was estimated based on the P.R.L.C.

The Windfields Community Park (Project 50-0005) is included in the Development Charge Background Study for the design and construction of the park and its related amenities. It has been included at a gross cost of \$10,000,000 with a benefit to existing deduction of \$500,000 leaving Development Charge eligible funds for the project in the amount of \$9,500,000.

Also, included in the Development Charge Background Study is a project for a new branch of the Oshawa Public Library. It has been included at a gross cost of \$12,168,000, with a post period benefit deduction of \$4,880,957 and a benefit to existing deduction of

\$1,346,173, leaving Development Charge eligible funds for the project in the amount of \$5,940,870. The cost was based on recent newly built libraries in southern Ontario including Ajax, Vaughan, and Markham.

Increased operating costs will be realized once the facility becomes operational. The current Workforce Strategy will consider future staffing requirements.

All capital and operating costs and funding proposal will be presented and approved by City Council through the appropriate capital and operating budget processes.

## **7.0 Relationship to the Oshawa Strategic Plan**

This Report addresses the Oshawa Strategic Plan by responding to the following:

- Accountable Leadership, the related theme of Deliberate Community Engagement, take every opportunity to inform the public how Oshawa's public service supports our community on a daily basis through a commitment to core values, good governance and outstanding service.
- Economic Prosperity and Financial Stewardship, the related theme of Wise Land Use, creating mixed-use, transit-supportive, multimodal, economically diverse, attractive, safe and healthy neighbourhoods.
- Social Equity, the related theme of an Active, Healthy and Safe Community, by advancing quality and affordable recreation opportunities to ensure significant and active use of public spaces, both indoor and outdoor.




Jim Naumovski, Director,  
Recreation and Culture Services

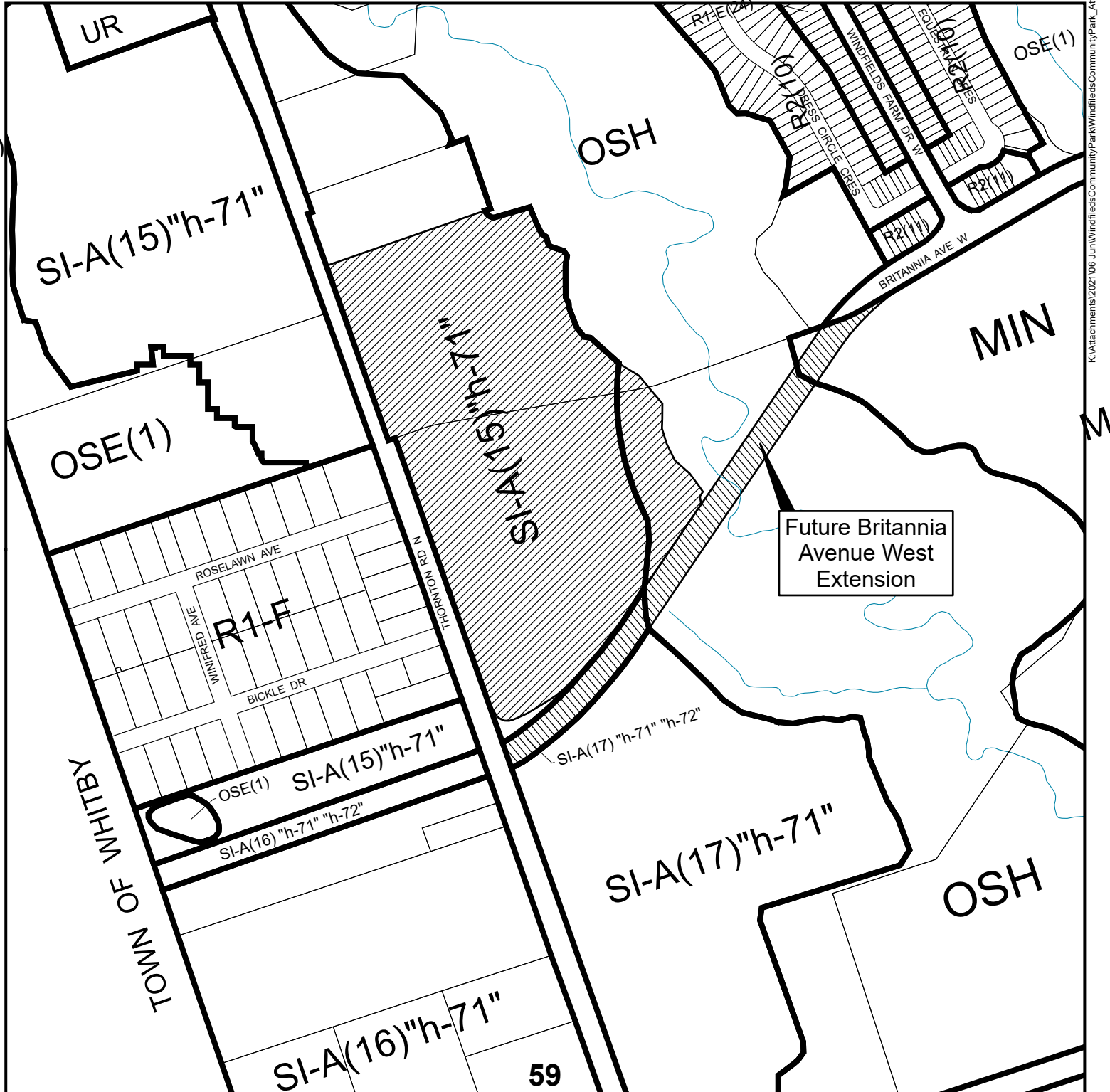
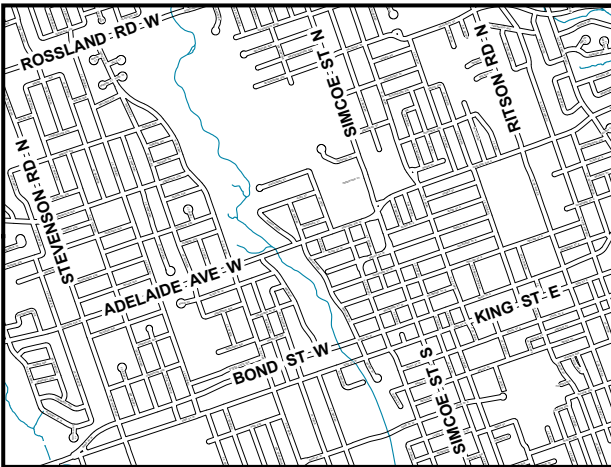


Ron Diskey, Commissioner,  
Community Services Department

Subject: All this information will be updated when  
Address: the report has be finalized.  
File:



Location of the future Windfields Community Park 



Subject: All this information will be updated when  
Address: the report has be finalized.  
File:



 Location of the future Windfields Community Park

City of Oshawa  
Development Services Department 



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<b>Project Name</b>	<b>New Recreation Centre</b>
<b>Department</b>	Safety & Facilities Services
<b>Subcategory</b>	12 New Facilities
<b>Project Number</b>	12-0058
<b>Project</b>	Thornton Road North
<b>Location Ward</b>	Ward 2
<b>Accessibility</b>	No
<b>Score</b>	39

<b>Project Details</b>
<p><b>Project Description</b></p> <p>This project is to construct a new recreation centre, including City Administration, Library, Senior's Centre, and indoor and outdoor recreational amenities.</p> <p>The 2023 budget request is to allow commencement of design work.</p> <p>During Council Budget Deliberations on January 13, 2023, the construction was approved with a target date of July 1, 2026 opening.</p> <p><b>Justification</b></p> <p>To advance conceptual design in order to advance the directive CS-21-66. The business case for the components and amenities will be completed based on the feedback from the updated Parks, Recreation, Library and Culture (P.R.L.C.) study, which is scheduled to be completed in 2023. The P.R.L.C. study is intended to support the features of the New Recreation Centre.</p>

<b>Project Budget Summary</b>			
<b>Financing Sources</b>	<b>2023</b>	<b>2024 to 2027</b>	<b>2028 to 2032</b>
Growth Related (Non-DC)	3,127,000	0	0
Parks Rec Trails Develop DC	28,145,000	0	0
<b>Total Financing Sources</b>	<b>31,272,000</b>	<b>0</b>	<b>0</b>

## **City Council Meeting January 13, 2023 – Direction**

### **Project 12-0058 – New Recreation Centre**

1. That Project 12-0058 be approved; and,
2. That this project be fully funded from the appropriate Development Charges Reserve; and,
3. That the project design be single-sourced; and,
4. That the project be targeted for a July 1, 2026 opening.

Attention: Corporate and Finance Services Department, Office of the CAO,  
Community and Operations Services Department, Economic and  
Development Services Department, Safety and Facilities  
Department

Action Taken: Carried as amended