

Sent via email

The Regional Municipality of Durham

Planning and Economic Development Department

Planning Division

605 ROSSLAND RD. E. LEVEL 4 PO BOX 623 WHITBY, ON L1N 6A3 CANADA

905-668-7711 1-800-372-1102

Fax: 905-666-6208

Email: planning@durham.ca durham.ca

Brian Bridgeman, MCIP, RPP Commissioner of Planning and Economic Development November 10, 2022

Maya Harris
Manager, Community Planning & Development
Ministry of Municipal Affairs and Housing
777 Bay Street, 13th Floor
Toronto, ON M7A 2J6

Dear Ms. Harris:

RE: Envision Durham – Growth Management Study, Phase 2 – Draft Settlement Area Boundary Expansions and Area Municipal Growth Allocations (Report #2022-INFO-91),

Our File: D12-01

The purpose of this letter is to advise that the first phase of the Growth Management Study (GMS) on the <u>Land Need Assessment process</u> is complete and that Regional staff have now initiated the second phase of the GMS.

Phase 2 of the GMS includes identifying, assessing and consulting on proposed area municipal growth allocations and proposed geographic locations for Settlement Area Boundary Expansion (SABE).

A Regional information report and draft mapping showing the extent and location of draft SABEs (#2022-INFO-91), along with the Growth Management Study consultant's Area Municipal Growth Allocations and Land Needs Report, was released today for public and agency review and comment.

To solicit feedback on the draft SABEs, an interactive map viewer was developed to help facilitate input. To provide input, use the interactive map available at durham.ca/DraftSABE, or submit comments by mail or via email at EnvisionDurham@durham.ca. The final growth allocations and locations for Settlement Area Boundary Expansions will come forward for Regional Council approval in 2023 as part of a draft new Regional Official Plan.

A copy of this report is being forwarded to all Envision Durham Interested Parties, Durham's area municipalities, Indigenous communities, conservation authorities, the Building Industry and Land Development (BILD) – Durham Chapter, and the Ministry of

If this information is required in an accessible format, please contact Planning Reception at 1-800-372-1102 ext. 2551.



The Regional Municipality of Durham

Planning and Economic Development Department

Planning Division

605 ROSSLAND RD. E. LEVEL 4 PO BOX 623 WHITBY, ON L1N 6A3 CANADA

905-668-7711 1-800-372-1102

Fax: 905-666-6208

Email: planning@durham.ca durham.ca

Brian Bridgeman, MCIP, RPP Commissioner of Planning and Economic Development Municipal Affairs and Housing. Circulation is also being provided to agencies and service providers that may have an interest in long-term growth planning in the region (school boards, hospitals, utility providers, etc.).

To ensure you receive the most up to date project information, please subscribe directly through the Envision Durham project web page at durham.ca/EnvisionDurham and click on the blue "Receive email updates" at the bottom of the page.

Please call if you would like any additional information.

Yours truly,

Gary Muller

Gary Muller, MCIP, RPP Director of Planning

c: Circulation list

B. Bridgeman, Commissioner of Planning and Economic Development, Region of Durham

J. Kelly, Region of Durham – for distribution to all other Interested Parties

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2564



The Regional Municipality of Durham Information Report

From: Commissioner of Planning and Economic Development

Report: #2022-INFO-91
Date: November 10, 2022

Subject:

Envision Durham – Growth Management Study, Phase 2: Draft Settlement Area Boundary Expansions and Area Municipal Growth Allocations, File D 12-01

Recommendation:

Receive for information

Report:

1. Purpose

- 1.1 The purpose of this report is to release draft maps showing the extent and location of Settlement Area Boundary Expansions (SABEs) that are required to accommodate the Region's population and employment forecasts to 2051, as directed by Regional Council at its meeting on May 25, 2022.
- 1.2 This report was initially completed prior to the province releasing Bill 23: The More Homes Built Faster Act on October 25th. Bill 23 includes proposals which would significantly alter Ontario's land use planning framework including the role of certain upper-tier municipalities, including Durham Region. Since upper-tier municipalities are vital in supporting housing and growth in our communities by providing necessary new services and infrastructure in the right locations, the timely completion of the Regional Official Plan is necessary for the overall coordination of Regional services and infrastructure.

- 1.3 This report does not address the provincial government's proposed changes to the Greenbelt Plan boundaries as announced on Friday November 4th. (For additional information on the Greenbelt changes, see Report 2022-INFO-92)
- 1.4 Under Council's endorsed Community Area Land Need Scenario 2a and Employment Area Land Need Scenario 2, the quantum of new urban area land required Region-wide, (primarily within the Region's whitebelt areas), is 3,671 hectares (9,071 acres). The proposed SABEs consume approximately 60% of the Region's whitebelt. The draft mapping takes into account the decisions made by Regional Council with respect to employment area conversion requests made in December of 2021.
- 1.5 This report also provides the draft proposed growth allocations for new residential and employment (jobs), by area municipality.
- 1.6 Additional details associated with the draft growth allocations and proposed Settlement Area Boundary Expansions, by individual area municipality, is provided in Appendices #2 through #8. Associated SABE maps can be found in Attachments #2 through #8.
- 1.7 The draft maps and growth allocations represent staff's best work to implement Council's endorsed Land Need Scenario, informed by numerous meetings and discussions with our area municipal planning staff counterparts. The final growth allocations and locations for Settlement Area Boundary Expansions will come forward for Council approval in early 2023 as part of a draft of the new Regional Official Plan.

2. Background

- 2.1 The GMS has been undertaken in two phases. Phase 1 of the GMS focused on preparing a Land Needs Assessment (LNA) to determine how much additional urban land is required to accommodate Durham's forecasted population and employment growth of 1.3 million people and 460,000 jobs by the year 2051.
- 2.2 On May 25, 2022, Regional Council endorsed Community Area Land Scenario 2a and Employment Area Land Need Scenario 2. Additional details are provided below:

- a. Community Area Land Need Scenario 2a
 - Intensification target: 50% per year (meaning that 50% of all new residential units are constructed annually within the "Built Boundary", the line established by the province in 2006 to mark the extent of urban development as it existed at that time);
 - Greenfield Area density target: 57¹ people and jobs per hectare by 2051;
 - Unit mix: 33% low density units, 38% medium density units, and 29% high density units; and
 - Additional Community Area urban land need: generally consistent with the requirements of Scenario 2².
- b. Employment Area Land Need Scenario 2
 - Vacant Employment Area density target: 27 jobs per hectare
 - Employment Intensification rate: 20%; and
 - Additional Employment Area urban land need: 1,171 hectares (2,894 acres).
- 2.3 Based on the above, a total of **3,671 hectares (9,071 acres)** of additional developable³ urban area land would be required to accommodate the Region's future growth forecast to 2051.
- 3. Previous Reports and Decisions
- 3.1 A list of previous reports and decisions is provided in Appendix #1.

4. Growth Management Study Phase 2: Approach and Key Considerations

Area Municipal Growth Allocations

4.1 In Phase 2 of the GMS, overall regional growth, intensification, housing unit mix, and localized density targets are to be allocated across Durham's eight area

¹ As reported in the May 24, 2022 memo of the Commissioner of Planning and Economic Development to Council, staff and the consultant team could not replicate the land need outcome of 2,500 hectares using the scenario inputs provided in Scenario 2a (e.g. 57 people and jobs per ha). In order to arrive at a land need of 2,500 hectares, the overall DGA density target was reduced to approximately 53 people and jobs per hectare as reflected in the Phase 2 work. The minimum DGA density target under the Growth Plan is 50 people and jobs per ha.

² It is Regional staff's understanding that this direction (i.e. "generally consistent with the requirements of Scenario 2") equates to ~2,500 hectares / 6,178 acres based on the BILD submission

³ Developable land refers to land capable of accommodating future growth with the following having been "netted" out of the land area: electricity transmission corridors, pipeline corridors, freeways, railways, cemeteries, and the Region's draft Natural Heritage System.

- municipalities. The Region's consultant, Watson & Associates, has developed draft area municipal growth allocations by planning policy area, building on the research, data, and analysis conducted during Phase 1. The technical report that underpins the maps and allocations, as prepared by Watson & Associates is posted on the Envision Durham project webpage (Attachment #17).
- 4.2 Land supply, density, and built form context varies by area municipality, as does the ability to accommodate future growth through SABEs. Overall area municipal growth allocations, as well as local intensification targets, density, and housing unit mix are not uniformly distributed; rather, they vary with local context.

Settlement Area Boundary Expansion Potential

- 4.3 Existing Provincial Policy provides the framework for where and how municipalities can grow, while also establishing geographic areas that should be preserved and protected over the long term. In the Durham context, lands within the Greenbelt Plan area and Oak Ridges Moraine Conservation Plan (ORMCP) area are generally protected from future urban growth.
- 4.4 Lands located outside the current Urban Area Boundaries which are also outside of the Greenbelt Plan area and ORMCP area are often referred to as the "whitebelt". Settlement Area Boundary Expansion into the whitebelt is permitted by Provincial Policy, subject to demonstrating the need for an expansion through a land budgeting exercise as part of a Municipal Comprehensive Review, and by also evaluating the feasibility of the expansion.
- 4.5 There are approximately 6,426 hectares (15,878 acres) of land within the whitebelt areas in Pickering, Whitby, Oshawa and Clarington, when netted for constrained areas such as freeways, rail corridors, hydro corridors, utility pipelines, cemeteries, and the draft Natural Heritage System (collectively known as "take-outs"). Durham's remaining municipalities (Ajax, Brock, Scugog and Uxbridge) do not have any whitebelt lands. A map showing the extent of the Region's supply of whitebelt lands being consumed by proposed boundary expansions is provided in Attachment #1.
- 4.6 The current Growth Plan permits minor settlement area boundary expansions for urban areas located wholly within the Greenbelt Plan area. As further detailed in Growth Plan policy 2.2.8.3. k), a SABE of up to 5% of the current geographic area, to a maximum of 10 hectares, may be considered for the urban areas of Port Perry, Uxbridge, Beaverton, Cannington, Sunderland and Orono, subject to meeting several requirements and conditions. This Growth Plan restriction has been

- considered as part of the Phase 2 work and is further discussed in Section 5 of this report.
- 4.7 The expansion/rounding out of hamlets located with the Greenbelt Plan is no longer permitted by Provincial Policy. Since the transition rules of the Greenbelt Act, 2005 have not changed in this regard, the minor rounding out of a hamlet, regardless of whether the matter was previously considered and deferred, or appealed in an area municipal official plan, is not permitted by the Greenbelt Plan (2017). In addition, Settlement Areas located outside the Greenbelt Plan Area are not allowed to expand into the Greenbelt Plan Area (i.e. the Urban Areas of Pickering, Ajax, Whitby, Oshawa and Clarington cannot expand into the Greenbelt Plan Boundary, only into the whitebelt).

Settlement Area Boundary Expansion Feasibility Considerations

- 4.8 The current Growth Plan (2.2.8) and the current Regional Official Plan (7.3.11) outline feasibility criteria to be considered when evaluating locations for a SABE. These criteria include:
 - municipal servicing capacity and feasibility;
 - transportation connectivity;
 - the financial viability of providing services;
 - impacts on watershed conditions and the water resource system;
 - agricultural capacity of the land;
 - aggregate potential;
 - archaeological and cultural heritage;
 - compatibility and fit with the existing Regional Structure.
- 4.9 Regional staff have considered these feasibility criteria, and where necessary, have consulted internally with Regional Works and Transportation staff and externally with Conservation Authority staff to identify any initial concerns. A summary of the various feasibility criteria and staff's response/commentary on how they have been considered is provided in Attachment #16 with relevant area specific issues further discussed in Appendices #2 through #8 of this report.

Boundary Expansion Requests

- 4.10 At the time of writing this report, staff had received a total of 81 written requests for a SABE, mostly from individual landowners. Each request has been carefully considered. In many cases the proposed SABEs accommodate these written requests. However, there are instances where alternative SABE locations have been proposed, or where the proponent has requested a Community Areas designation, but an Employment Areas designation is proposed by staff.
- 4.11 For the lakeshore municipalities, staff's proposed SABEs are based on the principles of prioritizing SABEs in whitebelt areas that offer logical and sequential growth, ease of access, servicing considerations, and prioritizing Employment Areas in proximity to transportation/goods movement infrastructure on larger sized parcels. Proposed SABEs are also reflective of input received during initial discussions with area municipal staff.
- 4.12 The urban settlement areas within the Townships of Scugog, Brock and Uxbridge are located entirely within the Greenbelt Plan area. Any expansion must be limited in size to 5% of the current settlement area up to a maximum of ten hectares, of which only 50% can be for residential purposes. The proposed expansion must be serviced with municipal water and wastewater systems and the expansion cannot include lands within the Greenbelt Plan Natural Heritage System. Given that Orono does not have municipal sanitary services, it is not eligible for SABE at this time.
- 4.13 Several written requests apply to areas where a SABE is not permitted by provincial policy. Examples include a number of requests related to the rounding out of hamlets in the Greenbelt Plan Boundary, the establishment of rural residential subdivisions, and the expansion of Settlement Areas into the Greenbelt Plan Boundary. Such requests cannot be further considered.
- 4.14 A summary chart of the written requests is provided in Attachment #9 with location maps provided in Attachments #10 15.

Initial Phase 2 Consultations with Area Municipal Staff

4.15 Staff undertook initial consultation with area municipal staff over the course of the summer to help inform the draft area municipal growth allocations and geographic locations for the SABEs. Individual working meetings were held with staff from each of the area municipalities. Meetings were also held with Conservation Authority staff.

5. Growth Management Study Phase 2 Draft Results

Area Municipal Growth Allocations

5.1 Area municipal population allocations are summarized below. Additional details including people per unit assumptions, unit mix, housing unit allocation, intensification rate, greenfield density targets, rural population, and secondary unit growth can be found in the Report entitled "Durham Region Growth Management Strategy Phase 2: Area Municipal Growth Allocations and Land Needs, 2051" prepared by Watson and Associates dated October 7, 2022, which is available on the Envision Durham website.

Area Municipal Population Allocation

Year	Ajax	Brock	Clarington	Oshawa	Pickering	Scugog	Uxbridge	Whitby	Durham
2021	131,500	13,000	105,300	182,000	102,900	22,400	22,400	143,700	723,200
2051	199,100	20,900	221,000	298,500	256,400	29,300	29,800	244,900	1.3 m.
2021- 2051	67,600	7,900	115,700	116,500	153,500	6,900	7,400	101,200	576,700
2001	(+51%)	(+61%	(+110%)	(+64%)	(+149%)	(+31%)	(+33%)	(+70%)	(+80%)

5.2 Area municipal employment growth allocations are summarized below. Additional details, including a further breakdown of employment growth by category (population related, employment land employment, major office, and rural) and area municipal employment densities can also be found in Attachment #17.

Area Municipal Employment Allocation (jobs)

Year	Ajax	Brock	Clarington	Oshawa	Pickering	Scugog	Uxbridge	Whitby	Durham
2021	37,000	3,700	29,900	63,700	39,300	9,700	9,500	48,700	241,500
2051	61,900	7,400	70,300	107,300	93,800	12,300	11,800	95,200	460,000
2021	24,900	3,700	40,400	43,600	54,500	2,600	2,300	46,500	218,500
to 2051	(+67%)	(+100%)	(+135%)	(+68%)	(+139%)	(+27%)	(+24%)	(+96%)	(+91%)

5.3 The Regional Land Needs Assessment has used density targets that are close to the minimum targets of the Growth Plan in order to achieve Council's direction. However, since current residential development patterns reflect more compact built form and higher densities, Durham's communities will likely realize higher overall densities and associated total population/employment. In response, Planning staff

will monitor key indicators, such as the intensification rate, the density of new designated greenfield area communities, and overall population/employment on an ongoing basis and keep Council apprised of any pertinent trends. As well, phasing of development will continue to be a key consideration to ensure that future growth will take place efficiently and sequentially.

Area Municipal Land Need for Settlement Area Boundary Expansion

- 5.4 The area municipal growth allocations and available supply of whitebelt land has identified a need for SABEs to accommodate population related growth in Clarington, Oshawa, Pickering, Scugog, and Whitby. In the case of Ajax, there is no ability to consider a potential SABE, and Brock and Uxbridge have sufficient land within the existing Urban Area Boundary to accommodate forecast population related growth.
- 5.5 For employment, the area municipal growth allocations and available whitebelt land supply have identified a need for a SABE to accommodate employment growth in Clarington, Oshawa, Pickering, Whitby, Brock, and Uxbridge. Ajax is unable to accommodate a SABE and Scugog has a sufficient land supply within the existing Urban Area Boundary to accommodate forecast employment growth.
- 5.6 The table below summarizes the proposed draft Settlement Area Boundary Expansions by municipality. Attachment #1 illustrates the quantity of whitebelt consumed in the lakeshore municipalities.

Area Municipality	Community A	rea SABEs	Employment Area SABEs		
	hectares	acres	hectares	acres	
Pickering	947	2,340	248	613	
Whitby	294	727	203	502	
Oshawa	403	996	239	591	
Clarington	845	2,088	528	1,305	
Ajax	0	0	0	0	
Brock	0	0	17	42	
Scugog	10	25	0	0	
Uxbridge	0	0	12	31	
Durham	2,499	6,176	1,223*	3,084	

*Note: The Council Endorsed Employment Area Land Need is 1,171 ha. The proposed SABEs include an additional 52 ha of whitebelt lands. The addition of this Employment Area will avoid creating awkwardly sized and shaped employment parcels, establish logical planning boundaries, and account for anticipated infrastructure projects that may reduce developable land areas. Additional SABE details by area municipality can be found in Appendices #2 through #8. Associated SABE Mapping is found in Attachments #2 through #8.

6. When will Settlement Area Boundary Expansion Areas Actually be Developed?

- 6.1 Proposed SABEs are intended to designate the necessary land base to accommodate the Region's 2051 population and employment forecasts.

 Accordingly, SABE areas are planned to be developed over a 30-year time frame.
- 6.2 Although landowners within the proposed SABE areas may wish to initiate studies to advance the development of their land, detailed local secondary planning and a range of other technical studies will be necessary following approval of this work.
- 6.3 The near doubling of regional population and jobs will need to be supported by considerable investments in infrastructure, utilities, and other hard and soft services. From a regional infrastructure perspective, significant capital upgrades will be required to water supply and water pollution control plants, along with the associated distribution and conveyance systems. Such infrastructure upgrades will be subject to numerous studies, including a new Master Servicing Plan, Development Charge and Capital Project Forecasting, and individual project specific Environmental Assessments. Given the scale and quantum of new infrastructure projects that will be required, they will need to be staged and phased over time.
- 6.4 Area municipalities will have the ability to incorporate SABEs and the related allocations into their Official Plans and undertake the more detailed planning of these areas through secondary planning. The precise timing of development within the Built-up Area, Designated Greenfield Areas and SABE areas will need to be determined on a holistic basis with the view to ensuring logical, sequential, efficient, and progressive extension of services. It is not anticipated that any of the SABE areas will develop prior to 2031.

7. Relationship to Strategic Plan

- 7.1 By planning for growth in a sustainable, progressive, and responsible manner, Phase 2 of the Growth Management Study can contribute towards the following strategic goals and priorities of the Durham Region Strategic Plan:
 - a. Under Goal Area 2, Community Vitality:
 - 2.1 Revitalize existing neighbourhoods and build complete communities that are walkable, well connected, and have a mix of attainable housing
 - 2.5 Build a healthy, inclusive, age-friendly community where everyone feels a sense of belonging

- b. Under Goal Area 3, Economic Prosperity:
 - 3.1 Position Durham Region as the location of choice for business
 - 3.2 Leverage Durham's prime geography, social infrastructure, and strong partnerships to foster economic growth
 - 3.4 Capitalize on Durham's strengths in key economic sectors to attract high-quality jobs
- c. Under Goal Area 4, Social Investment
 - 4.1 Revitalize community housing and improve housing choice, affordability and sustainability

8. Conclusion and Next Steps

- 8.1 The draft area municipal growth allocations and geographic locations for Settlement Area Boundary Expansion are available for public review and comment. Proposed Settlement Area Boundary Expansions can also be reviewed by accessing an online web viewer available on the Envision Durham website. Those wishing to provide comments may do so by inputting a comment in the online web viewer or by submitting written correspondence by mail or by email to EnvisionDurham@durham.ca.
- 8.2 The release of this report will also be announced by way of:
 - Public service announcements;
 - Social media platforms, including Facebook, Twitter, and LinkedIn; and
 - Email notifications and report circulation.
- 8.3 Regional Planning and the consultant team will consider the submissions received. A draft of the new Regional Official Plan is tentatively scheduled for release in early 2023.
- 8.4 A copy of this report will be forwarded to all Envision Durham Interested Parties, Durham's area municipalities, Indigenous communities, conservation authorities, the Building Industry and Land Development (BILD) Durham Chapter, and the Ministry of Municipal Affairs and Housing. Circulation will also be provided to agencies and service providers that may have an interest in where and how long-term growth in the region is being planned for (school boards, hospitals, utility providers, etc. as outlined in Appendix #8).

9. Appendices and Attachments

Appendix #1: Previous Reports and Decisions details

Appendix #2: Pickering Growth and SABE Allocation details

Appendix #3: Whitby Growth and SABE Allocation details

Appendix #4: Oshawa Growth and SABE Allocation details

Appendix #5: Clarington Growth and SABE Allocation details

Appendix #6: Scugog Growth and SABE Allocation details

Appendix #7: Brock Growth and SABE Allocation details

Appendix #8: Uxbridge Growth and SABE Allocation details

Appendix #9: Circulated Agencies and Service Providers

Attachment #1: Map 1: Whitebelt Areas consumed by SABEs

Attachment #2: Map 2: Proposed SABE – Pickering and Whitby

Attachment #3: Map 3: Proposed SABE – Oshawa

Attachment #4: Map 4: Proposed SABE - Clarington

Attachment #5: Map 5: Proposed SABE - Scugog

Attachment #6: Map 6: Proposed SABE – Brock – Beaverton

Attachment #7 Map 7: Proposed SABE – Brock – Sunderland

Attachment #8: Map 8: Proposed Rural Employment Area Expansion – Uxville

Attachment #9: Summary Table of Boundary Expansion Requests (BER)

Attachment #10: Map 9: Boundary Expansion Requests – Pickering

Attachment #11: Map 10: Boundary Expansion Requests – Whitby and Oshawa

Attachment #12: Map 11: Boundary Expansion Requests – Clarington

Attachment #13: Map 12: Boundary Expansion Requests – Scugog

Attachment #14: Map 13: Boundary Expansion Requests – Brock

Attachment #15: Map 14: Boundary Expansion Requests – Uxbridge

Attachment #16: Growth Plan and Regional Official Plan Settlement Area

Boundary Expansion Policy Requirements

Attachment #17: Durham Region Growth Management Strategy Phase 2: Area

Municipal Growth Allocations and Land Needs prepared by

Watson and Associates dated October 17, 2022

Respectfully submitted,

Original signed by

Brian Bridgeman, MCIP, RPP Commissioner of Planning and Economic Development

Appendix 1 to Report #2022-INFO-91

Previous Reports and Decisions

- Several Reports have been prepared related to Envision Durham and Growth Management related topics:
 - On May 2, 2018 Commissioner's Report #2018-COW-93 requested authorization to proceed with the municipal comprehensive review of the Durham Regional Official Plan;
 - Over the course of 2019, six theme-based Discussion Papers were released seeking public input on a range of topics. The Discussion Papers can be found on the project webpage at <u>durham.ca/EnvisionDurham</u>
 - On June 2, 2020 Commissioner's Report #2020-P-11 recommended evaluation criteria and a submission review process for the consideration of Employment Area conversion requests.
 - On July 29, 2020 Commissioner's Report #2020-P-14 outlined Amendment #1 to A Place to Grow: Growth Plan for the Greater Golden Horseshoe, including recommended comments to the Province on the updated 2051 growth forecasts for the Region of Durham and the updated Land Needs Assessment Methodology.
 - On December 1, 2020 Commissioner's Report #2020-P-27 provided proposed policy directions and boundary delineations for existing and future Major Transit Station Areas.
 - On March 2, 2021 Commissioner's Report #2021-P-7 provided proposed policy directions related to all key components of Envision Durham, including initial directions for the Urban System and growth related topics. Also included was a Growth Opportunities and Challenges Report prepared by the Region's consultants, which serves as a starting point for the LNA and related technical studies.
 - On April 30, 2021 Commissioners Report #2021-INFO-47 provided context and information on how the Growth Plan forecasts inform the Regional Official Plan and future infrastructure planning and capital investment.

- On July 2, 2021 Commissioner's Report #2021-INFO-71 reviewed the Region-Wide Growth Analysis. The purpose of the report is to analyze the region's long-term population, housing, and employment growth forecast within the context of provincial and regional policy, historical trends, and predicted future influences.
- On September 3, 2021 Commissioner's Report #2021-INFO-94 presented the Housing Intensification Study. The purpose of the report is to document the capacity for accommodating residential and mixed-use growth within the region's built-up area (BUA) and determine the intensification potential of strategic growth areas (SGAs).
- On September 24, 2021 Commissioner's Report #2021-INFO-97 summarized the Employment Strategy. The purpose of the Employment Strategy is to provide a comprehensive assessment of current industrial and office market conditions and trends, anticipated growth patterns, market opportunities and disrupters that are anticipated to influence employment growth across Durham Region through 2051. This report included a recommended Employment Areas density target and future land need to accommodate Employment Area growth to 2051.
- On October 1, 2021 Commissioner's Report #2021-INFO-100 presented the Community Area Urban Land Needs Assessment which provided an assessment of the Region's current and future Designated Greenfield Areas, including development trends and amount of developed, non-developable, and vacant areas. The Report recommended an overall Designated Greenfield Areas density target and future land need to accommodate greenfield growth to 2051.
- On December 7, 2021 Commissioner's Report #2021-P-25 provided staff recommendations on Employment Area conversion requests received through Envision Durham and additional areas identified by staff and the GMS consultant team as appropriate for conversion.
- On December 22, 2021, Regional Council received a <u>memorandum</u> from Commissioner Brian Bridgeman that responded to the request for additional information related to Commissioner's Report #2021-P-25 and the Employment Area conversion requests.

- On February 11, 2022, Commissioner's Report #2022-INFO-9 provided an update on the alternative scenario modelling, the assessment framework that will be applied, and planned consultation activities.
- On March 11, 2022, Commissioner's Report #2022-INFO-19 advised of the release of the scenario modelling and assessment results for public review and comment.
- On May 3, 2022, Commissioner's Report #2022-P-11 provided staff recommendations on preferred Land Need Scenarios for the purpose of establishing the required quantum of additional Community Area and Employment Area land required to accommodate the 2051 growth forecast.
- On May 25, 2022, Regional Council received a <u>memorandum</u> from Commissioner Brian Bridgeman providing staff's response and additional information and analysis on Planning and Economic Development Committee's endorsement of Community Area Land Need Scenario 2a for the purpose of establishing the land need to accommodate future population related growth.

Appendix 2 – to Report #2022-INFO-91

City of Pickering Growth Allocations and Proposed SABEs

2051 Population Allocation: 256,400

2051 Employment Allocation: 93,800

Proposed Community Area SABEs: 947 hectares (2,340 acres)

Proposed Employment Area SABEs: 248 hectares (613 acres)

Total SABEs: 1,195 hectares (2,953 acres), 69% of available whitebelt lands

The proposed SABE and associated land use allocations for Pickering are illustrated on Attachment #2. Area specific considerations are noted below:

- Pickering's available whitebelt lands consist of two large and separated areas, including lands generally located along the east side of Brock Road, north of Highway 407 and adjacent to the federal airport lands, and lands located along the north and south side of the 407 from Westney Road to the City of Pickering Boundary at Lake Ridge Road (commonly known as northeast Pickering).
- The proposed SABE for Pickering would consume the whitebelt land in northeast Pickering, except for small and isolated pockets that are constrained for development.
- Lands next to the federal airport lands, identified as Special Study Area 1 in the current ROP are proposed to remain outside the Urban Area Boundary since there is sufficient opportunity in northeast Pickering along Highway 407 and the lands are not yet required for Employment Area expansion. Residential and population related sensitive land uses would not be permitted in this location due to potential airport noise exposure. These lands are proposed to remain outside the Urban Area Boundary until such time that a federal decision to build an airport is made, at which point they may be comprehensively planned for suitable uses.
- Within northeast Pickering, Employment Areas have been distributed along Highway 407 and clustered at future interchanges.
- A future Regional Centre has been conceptually identified and would be subject to more detailed planning/delineation through future secondary planning processes to be undertaken by the City of Pickering.

- The extension of the Regional Corridor overlay designation is proposed for Seventh Concession Road/Columbus Road West and for a portion of Salem Road.
- Since development in northeast Pickering raises the potential for increase to downstream water flows/flooding, detailed planning, land use modelling and mitigation will be necessary. Specific policies, including the requirement for further study prior to development, will be developed as outlined in the Carruthers Creek Watershed Plan. Once in place, detailed policies can be developed through the local secondary planning to be undertaken by the City.
- Land within northeast Pickering is subject to Noise Exposure Forecast contour mapping and is also subject to a Ministers Zoning Order (MZO) that currently restricts development and land uses due to the potential development of an airport to the west. Development in northeast Pickering can only proceed after the MZO is amended or removed and updated noise contour mapping reflective of the smaller airport site is undertaken.

In early 2022, a motion was passed by the Durham Environmental Advisory Committee requesting that "Regional Council support the inclusion of the Carruthers Creek Headwaters (also known as northeast Pickering) in the Greenbelt Plan and that the Ministers of Environment, Conversation, and Parks, and Municipal Affairs and Housing be notified". At the February 1, 2022 Planning and Economic Development Committee meeting this motion was referred to staff for comment.

The majority of northeast Pickering (approx. 60%) is within the boundaries of the Carruthers Creek Watershed. The proposed SABE in northeast Pickering accounts for the quantity of land included within Council Recommended Growth Scenario 2a and enables distribution of forecasted growth across the Region's southern area municipalities.

Section 5.4 of the <u>Carruthers Creek Watershed Plan (CCWP)</u> was completed in June 2021 which identifies management recommendations that come into effect should a SABE be required in northeast Pickering. These management recommendations lay out the further studies, assessments, and built form requirements needed to mitigate potential issues associated with urbanization, including but not limited to downstream water flows/flooding.

Appendix 3 – to Report #2022-INFO-91

Town of Whitby Growth Allocations and Proposed SABEs

2051 Population Allocation: 244,900

2051 Employment Allocation: 95,200

Proposed Community Area SABEs: 294 hectares (727 acres)

Proposed Employment Area SABEs: 203 hectares (502 acres)

Total SABEs: 497 hectares (1,228 acres), 93% of available whitebelt lands

The proposed SABEs and associated land use allocations for Whitby are illustrated on Attachment #2. Area specific considerations are noted below:

- The whitebelt in Whitby is generally located: in proximity of Highway 407, both east and west of the Brooklin Secondary Plan Area; between the Highway 412 right-of-way and Lake Ridge Road; and south of the 401 on the east side of Lake Ridge Road.
- The proposed SABEs for Whitby would consume the available supply of whitebelt lands, except for small and isolated pockets that would be constrained for development.
- Employment Areas are proposed around the Highway 407 and Lake Ridge Road interchange, as well as along Highway 412 in the vicinity of the Taunton Road interchange. Three smaller employment parcels are also proposed adjacent to existing Employment Areas south of Highway 407.
- A future hospital site of approximately 20 hectares is proposed at the northeast corner of Winchester Road West (Highway 7) and Lake Ridge Road. These lands are currently owned by the Ministry of Transportation (MTO) in association with Highway 407. A number of transportation related uses have been considered for these lands, including a 407 Transitway maintenance yard, as well as facilities for the 407 Transitway station/commuter lot. Should the lands be made surplus for MTO purposes they would be considered designated Employment Areas and permit a future hospital.
- The extension of the Regional Corridor overlay designation is proposed along Columbus Road West.
- Lands subject to appeal in the current ROP (Policy 14.13.7) in the vicinity of Brooklin are intended to be resolved through Envision Durham since these

- lands are proposed for inclusion in the Urban Area Boundary and were already included as part of the assumed future land supply during Phase 1 of the Growth Management Study.
- All SABEs within the Central Lake Ontario Conservation Authority (CLOCA) jurisdiction have been flagged for potential increases to downstream water flows/flooding impacts and further investigation is underway by Authority staff.
- A potential alternative for the Highway 7/12 Route Alignment Study identifies a future road connection extending from where the 412 meets the 407 to Lake Ridge Road, bisecting lands proposed as Employment Areas.
 Proposed SABEs in this location can be revisited as the Alignment Study progresses to consider the impact on the land use designations shown here.

Written SABE requests (see BER 58 and BER 61 on Attachment #11) have been received requesting that the Employment Area subject to Policy 14.13.7 be included in the new ROP, but as Community Areas and not as Employment Areas as originally contemplated. Regional staff have reviewed this request with Town of Whitby staff and concluded that maintaining the Employment Areas designation in these locations along the north side of Highway 407 continues to be appropriate.

Appendix 4 – to Report #2022-INFO-91

City of Oshawa Growth Allocations and Proposed SABEs

2051 Population Allocation: 298,500

2051 Employment Allocation: 107,300

Proposed Community Area SABEs: 403 hectares (995 acres)

Proposed Employment Area SABEs: 239 hectares (591 acres)

Total SABEs: 642 hectares (1,586 acres), 99% of available whitebelt lands

The proposed SABEs and associated land use allocations for Oshawa are illustrated on Attachment #3. Area specific considerations are noted below:

- The whitebelt in Oshawa is distributed within a number of distinct pockets east and west of the Columbus Part II Plan Area, and north of the Kedron Secondary Plan area.
- The proposed SABEs for Oshawa would consume the available supply of whitebelt lands, except for small and isolated pockets that have been identified as constrained for development.
- Employment Areas are proposed to be clustered around the Highway 407 and Harmony Road interchange. Proposed Employment Areas north of Highway 407, although more fragmented, can still accommodate small and medium sized employment uses. Employment Areas proposed on the north side of Highway 407, east of Simcoe Street North, are intended to extend the planned structure and road network being contemplated in the Columbus Part II Plan.
- The remaining whitebelt lands are proposed as Community Areas.
- The extension of a Regional Corridor overlay is proposed along portions of Columbus Road West and Harmony Road North.
- All SABEs within the Central Lake Ontario Conservation Authority (CLOCA) jurisdiction have been flagged for potential increases to downstream water flows/flooding impacts and further investigation is underway by Authority staff.

Regional Council has endorsed the conversion of employment lands north of Winchester Road East, east of Bridle Road North (see CNR-39 on Attachment #3). Through their response on the Employment Area Conversion Requests, Oshawa

staff and Oshawa Council asked the Region to consider the conversion of the remaining Employment Area lands in the area, immediately to the south. A subsequent Employment Area Conversion Request was also received for the eastern portion of these lands (Kedron Dells Golf Course, CNR-49). Given the small amount of Employment Area land left in this general area, along with the surrounding context which will be comprised of residential and population-serving employment land uses, staff agree with the conversion of these lands. Additional Employment Area land through SABE will form part of a consolidated and contiguous employment district in the vicinity of the Harmony Road and Highway 407.

Appendix 5 - to Report #2022-INFO-91

Municipality of Clarington Growth Allocations and Proposed SABEs

2051 Population Allocation: 221,000

2051 Employment Allocation: 70,300

Proposed Community Area SABEs: 845 hectares (2,088 acres)

Proposed Employment Area SABEs: 528 hectares (1,305 acres)

Total SABEs: 1,373 hectares (3,393 acres), 41% of available whitebelt lands

The proposed SABE and associated land use allocations for Clarington are illustrated on Attachment #4. Area specific considerations are noted below:

- Within Clarington the whitebelt encompasses roughly 3,390 net hectares (8,377 acres) distributed across three broad areas: between Courtice and Bowmanville; between Bowmanville and Newcastle; and to the north and east of Newcastle. Given the large amount of whitebelt land in Clarington, there is greater flexibility in which SABEs may be provided.
- Proposed SABEs would continue to maintain urban separators to the extent possible between Clarington's Urban Areas while providing future growth for Courtice, Bowmanville, and Newcastle as logical and contiguous extensions to the existing urban boundaries.
- Employment Areas have been distributed along the 400 series highways: along both sides of Highway 418 east of the existing Courtice urban boundary; and along Highway 401 where it meets Highway 35/115 between existing Bowmanville and Newcastle.
- Community Areas are proposed adjacent to the existing Courtice Urban
 Area, that would round out the planned Courtice Protected Major Transit
 Area and the Southeast Courtice Secondary Plan Area. Proposed
 Community Area SABEs in the Bowmanville and Newcastle Urban Areas
 are logical and contiguous extensions to the existing Urban Area Boundary.
- For Orono, Deferral D4 to the existing ROP, which applies to the Orono Employment Area, was the subject of a Local Planning Appeal Tribunal (LPAT) Decision on March 16, 2020. The decision allows employment uses and applies to lands on both sides of Tamblyn Road, while excluding the lands already zoned for Light Industrial (M1) and actively used for manufacturing uses. The proposed SABE implements the LPAT decision.

- Clarington has also requested a SABE for Orono to permit Community Area uses (see BER 56 on Attachment #12). This submission is consistent with Clarington's previous request to add these lands to the Orono Urban Boundary through their previous Comprehensive Official Plan Review (OPA 107). Since Orono does not have municipal sanitary services, and Provincial and Regional policy requires a SABE to be on the basis of full municipal services, the proposed Community Area expansion for Orono would not comply with Provincial Policy or existing ROP policies.
- The extension of the Regional Corridor overlay designation is proposed for portions of Bloor Street and Highway 2.
- All Settlement Area Boundary Expansions within the Central Lake Ontario Conservation Authority (CLOCA) and Ganaraska Region Conservation Authority (GRCA) jurisdictions have been flagged for potential increased downstream water flows/flooding. Further investigation is underway by Authority staff.

Appendix 6 - to Report #2022-INFO-91

Township of Scugog Growth Allocations and Proposed SABEs

2051 Population Allocation: 29,300

2051 Employment Allocation: 12,300

Proposed Community Area SABEs: 10 hectares (25 acres)

Total SABEs: 10 hectares (25 acres)

The proposed Community Area SABE for Scugog is illustrated on Attachment #5. Area specific considerations are noted below:

- Regional staff, in consultation with Scugog staff, reviewed several different SABE options for Port Perry and the written requests of private landowners. The alternative locations were generally located at the south and southwestern edges of the existing Urban Area, adjacent to existing Community Areas and outside of the Greenbelt Natural Heritage System, as well as at the north end of Town. Considerations such as compatibility, impact on adjacent land uses, agricultural quality of the land, presence of natural heritage features and hydrological features/areas, ability to provide municipal services, and most suitable location for mixed-use/commercial development were evaluated.
- The proposed Community Area expansion area is located on the south side of Highway 7A, adjacent to the existing Port Perry Urban Area Boundary, which offers the opportunity for a mixed-use gateway development at the western entrance to Port Perry. In accordance with current Growth Plan Policy, residential development will only be permitted on 50% of the property. A policy to this effect would be required.
- The proposed SABE is irregularly shaped, a result of the existing shape of the Port Perry Urban Area Boundary and the parcel shape of the subject property.
- Currently, there is additional capacity within the water and wastewater systems to service additional growth, but additional capacity is required to support the long-term development of lands already within the existing Port Perry Urban Area Boundary. The Region's current Development Charges Bylaw and Capital Forecast for facilities expansions identify a number of projects that will expand servicing capacity in Port Perry over the long term. Works Department staff have advised that the proposed expansion can be

serviced as part of the long-term servicing strategy for the Port Perry Urban Area.

On May 17, 2022 the Region received correspondence from Mr. Richard Wannop requesting the reconsideration Council's December 22, 2021 decision to not endorse the Employment Area conversion of lands located at 1520, 1540 and 1580 Reach Street in Port Perry (see Commissioner's Report #2021-P-25 for additional details related to CNR-17). As outlined in the area municipal growth allocations (Attachment #17), there will be a surplus of Employment Area land in Scugog at the 2051 planning horizon. Notwithstanding this surplus, staff see merit in maintaining the Employment Area designation on the Wannop lands for the following reasons:

- The site is large, vacant, regularly shaped and is suitable for employment uses;
- The site forms part of the largest and most contiguous urban Employment
 Area in north Durham. The Scugog Employment Area has the potential to
 serve unmet employment land needs in North Durham as Brock and
 Uxbridge employment lands develop over the 2051 timeframe;
- The abutting watercourse and associated environmental lands provide for a natural break and transition to the adjacent existing community to the east;
- The site fronts onto Regional Road 8 (Reach Street), a Type B Arterial, and is roughly 2 kilometres from Highway 12, a Type A Arterial and part of the Regional Strategic Goods Movement Network. The site is well served and accessible from a transportation and goods movement perspective in the north Durham context;
- The site and adjacent lands form part of the Region's Pre-servicing of Employment Lands initiative which was undertaken to accelerate employment land development. Currently, the Region is initiating a Class Environmental Assessment for a sanitary sewage pumping station to service the employment lands along Reach Street;
- Once serviced, the demand for employment lands in Port Perry is expected to increase; and
- Once converted and given the limitations for SABEs within the Greenbelt Plan Area, there will be little if any ability to add any future Employment Area lands to the Port Perry Urban Area.

For the reasons outline above, staff continue to support the Employment Areas designation on these lands.

Appendix 7 – to Report #2022-INFO-91

Township of Brock Growth Allocations and Proposed SABEs

2051 Population Allocation: 20,900

2051 Employment Allocation: 7,400

Proposed Employment Area SABEs: 17 hectares (42 acres)

Total SABEs: 17 hectares (42 acres)

For the Township of Brock an Employment Area land need of 15 hectares (37 acres) has been identified. The proposed Employment Area SABEs for Brock are illustrated on Attachment #6 and #7, and are based on the following considerations:

- Regional staff, in consultation with Brock staff, identified and reviewed several SABE options for the Urban Areas of Beaverton, Cannington, and Sunderland which were adjacent to the existing Urban Area Boundary and outside of the Greenbelt Natural Heritage System. Locations which offered a surrounding land use context compatible with future Employment Area uses were prioritized since expansions must include employment uses, while locations that generally consisted of only residential / rural residential uses were not included. Considerations such as proximity to transportation and goods movement infrastructure, impact on adjacent land uses, agricultural quality of the land, presence of natural heritage features and hydrological features/areas, and ability to provide municipal services were also evaluated. Based on these considerations, the most appropriate locations for SABEs were found in Beaverton and Sunderland.
- Proposed Employment Area SABEs in Beaverton total 10 hectares (25 acres) and include lands on the north side of Main Street, opposite existing designated Employment Areas on the south side of the street. A smaller expansion is also proposed in Beaverton at the northeast corner of Highway 12 and Regional Road 15, in recognition of commercial uses that already exist outside of the Urban Area Boundary and to afford them with municipal services in future.
- Proposed Employment Areas in Sunderland include lands at the western edge of the current Urban Area Boundary, on the south side of Regional Road 10. It is proposed that the existing Fire Station and Paramedic Response Station, which are currently outside the Urban Area Boundary but already provided with municipal water and wastewater services, be included

- to recognize these existing uses and to create a logical planning boundary with a total SABE area of 7 hectares.
- Although there is additional capacity within the Beaverton water and wastewater systems to service additional growth, additional capacity is required to support the long-term development of this community. A significant list of projects and facility upgrades have already been identified as part of a long-term servicing strategy to increase servicing capacity in Beaverton. Works Department staff have reviewed the proposed SABEs and concluded that the proposed expansion can be serviced as part of the long-term servicing strategy for the Beaverton Urban Area.
- Currently, there is no additional capacity available in the Sunderland water or wastewater systems to service additional growth for lands already within the existing Urban Area Boundary, or any proposed SABE. A significant list of projects and facility upgrades have already been identified as part of the long-term strategy to increase the capacity of municipal services in Sunderland. A review of the proposed Sunderland SABE by Works Department staff concluded that the proposed SABE can be serviced as part of the long-term servicing strategy for the Sunderland Urban Area.

On March 7, 2022, the Region received correspondence from Weston Consulting on behalf of the landowner requesting the reconsideration the Employment Area Conversion Request for lands located north of Regional Road 15, and west of Highway 12 (see CNR-23 on Attachment #6). The request is to maintain the Employment Areas designation while also permitting a range of residential uses including a seniors retirement living facility. Further correspondence dated April 29, 2022 appears to further scope the request to permit institutional uses to facilitate the development of a retirement community.

As outlined in the area municipal growth allocations (Attachment #17), there is a surplus of Community Area land that could accommodate such uses already within Brock's Urban Areas, but a shortage of Employment Area land. For this reason, and for the reasons provided in Commissions Report# 2021-P-25, staff continue to not recommend the conversion of these lands.

Appendix 8 – to Report #2022-INFO-91

Township of Uxbridge Growth Allocations and Proposed SABEs

2051 Population Allocation: 29,800

2051 Employment Allocation: 11,800

Proposed Rural Employment Area SABEs: 12.5 hectares (31 acres)

Total SABEs: 12.5 hectares (31 acres)

Identifying a suitable Employment Area SABE in Uxbridge presents challenges associated with defined sanitary servicing constraints, limited suitable locations for employment uses given the predominance of residential uses around the edges of the urban area, and the fact that the Township's largest existing and most viable location for Employment Area expansion is not within the Urban Area, and is technically a Rural Employment Area.

Planning staff, in consultation with Works Department staff and Uxbridge staff/external consultant assessed three broad options for adding an additional supply of Employment Area land in the Township. The options, and identified challenges, are discussed below.

Option 1 would see additional land added to the Uxbridge Urban Area as Employment Area through a SABE. Three different SABE alternatives were identified and assessed, and while all three options pose different challenges, a preferred alternative was identified on the north side of Regional Road 47, immediately east of the existing Urban Area Boundary.

Provincial and Regional Policies require any proposed SABE to an Urban Area Boundary within the Greenbelt Plan Area to be on the basis of municipal water and wastewater systems. Unlike other SABE locations discussed in this report, the ability to service long-term development of existing land in the Uxbridge Urban Area remains uncertain, requires further investigation, and a technological/engineering solution identified. Accordingly, staff are unable at this time to conclude that a SABE to the existing Uxbridge Urban Area boundary could comply with Provincial or Regional Policies.

Option 2 would propose that a portion of the lands already with the Uxbridge Urban Area that are designated as Special Study Area 5 and 6 in the current ROP (also commonly known to as the "Uxbridge Phase 2 Lands") be reserved for Employment

Area use. Currently, lands subject to Special Study Area 5 and 6, while already in the Urban Boundary, are subject to ROP policies which restrict their development until such time as a servicing capacity solution is identified. It is noted that a portion of Special Study Area 6 is subject to an ongoing Ontario Land Tribunal Appeal related to applications intended to permit residential development. Staff view this Option as unfavorable, given the Special Study Area 5 and 6 lands are subject to existing servicing constraints and are also not particularly well situated for Employment Area uses.

Option 3 proposes additional land be added to the Uxville Rural Employment Area, which is located outside the Urban Area Boundary in the Protected Countryside Area of the Oak Ridges Moraine Conservation Plan. Growth Plan Policy 2.2.9.5 recognizes existing Rural Employment Areas and contemplates their expansion, provided the expansion is necessary to support the immediate needs of existing businesses and if compatible with surrounding uses. Staff's interpretation of Policy 2.2.9.5 is that the expansion of a Rural Employment Area is not caught by the 10 ha cap; rather, the expansion may be of a size necessary to support the immediate needs of existing businesses.

The proposed Uxville Rural Employment Area expansion is shown on Attachment #8. The proposed expansion consists of 12.5 hectares (31 acres), represents a logical extension of the existing Rural Employment Area, and is surrounded by uses that are generally industrial in nature (existing employment uses to the south, aggregate operation to the west, and former aggregate / concrete manufacturing use now being repurposed as a soil remediation facility to the north). The proposed expansion would also encompass an industrial use, known as Stouffville Glass, which currently operates in the rural area on the basis of a temporary use by-law.

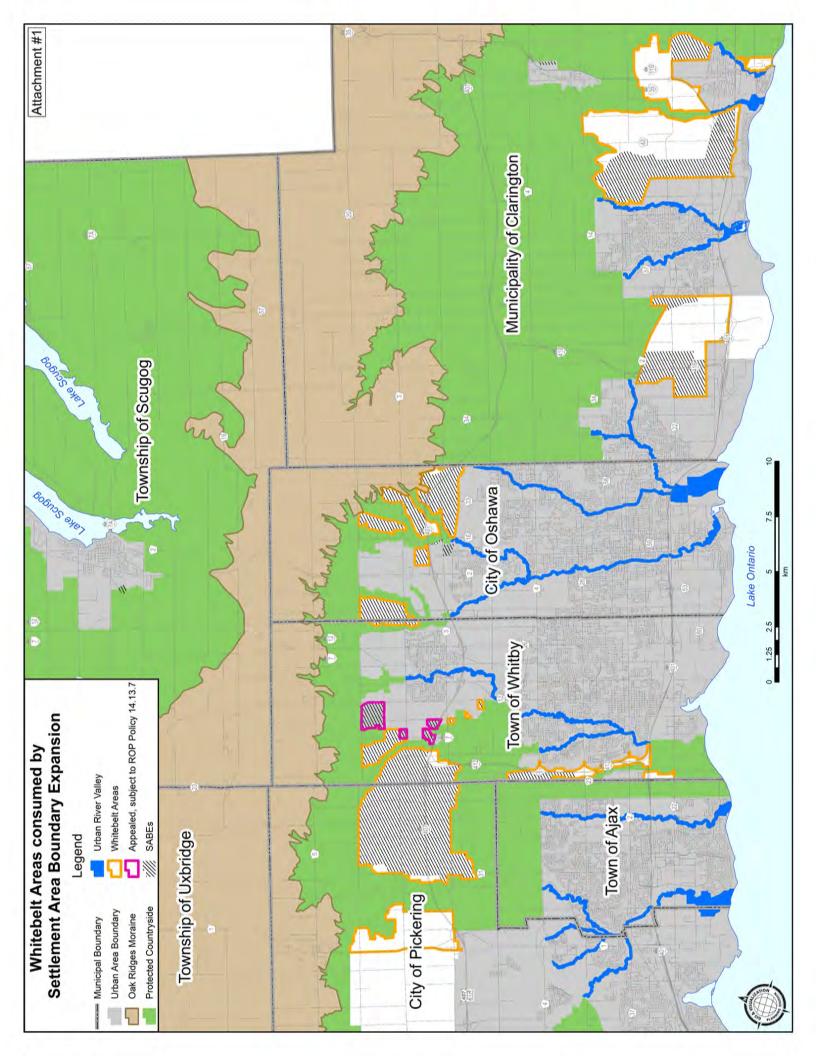
Appendix 9 – to Report #2022-INFO-91

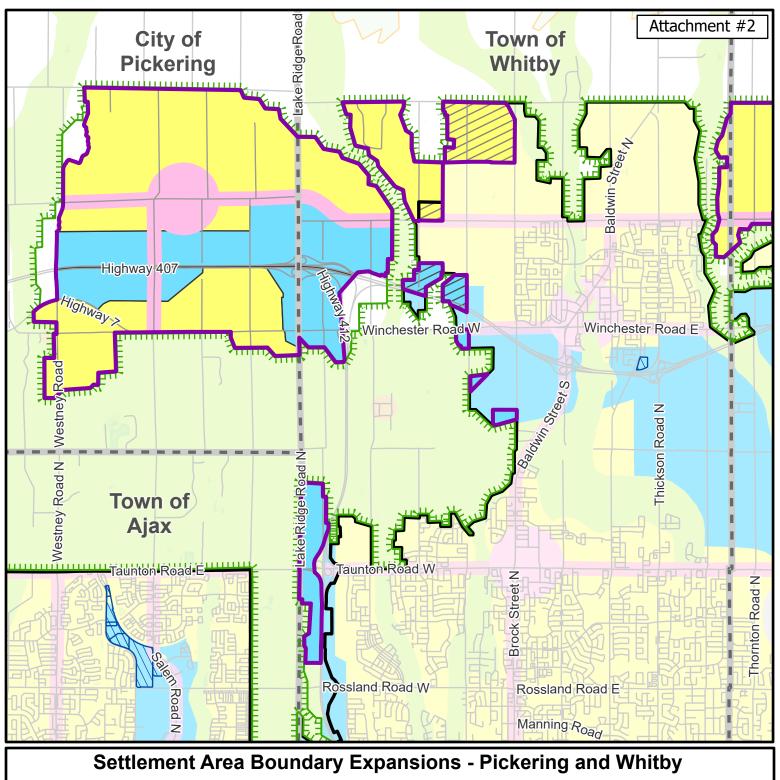
Circulated Agencies and Service Providers

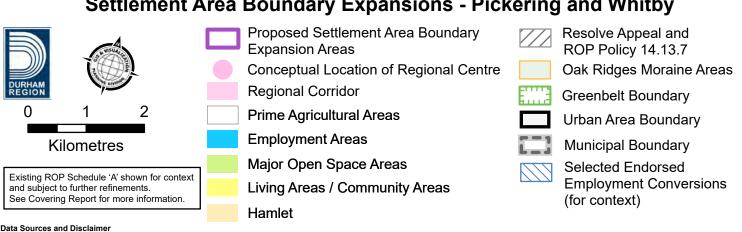
- Canada Post
- Bell Canada
- Rogers Communications
- Shaw Cable TV
- Compton Communications
- Persona Communications
- Canadian Pacific Railway
- Canadian National Railway
- Enbridge Gas Distribution Inc. and Enbridge Pipelines Inc.
- Trans-Northern Pipelines Inc.
- TransCanada Pipelines Inc.
- Hydro One Networks Inc.
- Ontario Power Generation Inc.
- Durham District School Board
- Durham Catholic District School Board
- Conseil Scolaire Viamonde
- MonAvenir Conseil Scolaire Catholique
- Seven First Nations included in the Williams Treaties:
 - o The Mississaugas of Scugog Island, Alderville, Curve Lake, and Hiawatha
 - The Chippewas of Beausoleil, Georgina Island and Rama

- Indigenous service organizations, such as the Assembly of First Nations, Métis Nation of Ontario, and Oshawa and Durham Métis Council
- Ministry of Transportation
- Greater Toronto Airports Authority
- Transport Canada
- Metrolinx
- Trent-Severn Waterway
- Kawartha Pine Ridge District School Board
- Peterborough Victoria Northumberland and Clarington Catholic District School Board
- Durham Region Police Department
- Ministry of Municipal Affairs and Housing
- Ontario Infrastructure and Lands Corportation
- Elexicon
- Hydro One Networks Inc. (Brock, Scugog and Uxbridge)
- Independent Electricity System Operator
- Ontario Tech University
- Trent University Durham
- Durham College
- Durham Workforce Authority
- General Motors of Canada
- Lakeridge Health
- Ajax-Pickering Board of Trade

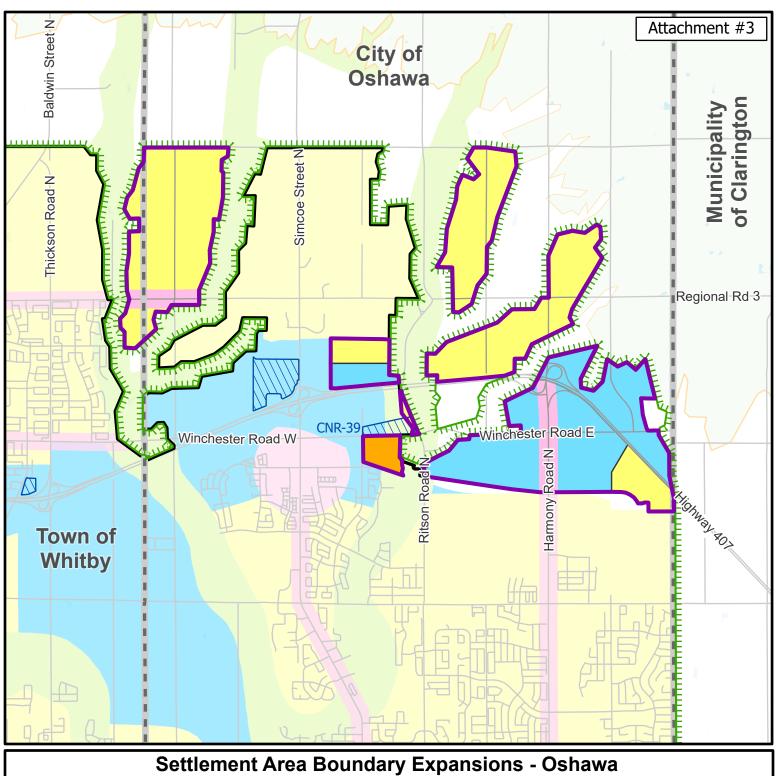
- Brock Board of Trade
- Clarington Board of Trade
- Newcastle & District Chamber of Commerce
- Greater Oshawa Chamber of Commerce
- Scugog Chamber of Commerce
- Uxbridge Chamber of Commerce
- Whitby Chamber of Commerce
- Downtown Ajax BIA
- Bowmanville BIA
- Brooklin BIA
- Pickering Village BIA
- Port Perry BIA
- Uxbridge BIA
- Downtown Whitby BIA
- Business Advisory Centre Durham
- Spark Centre



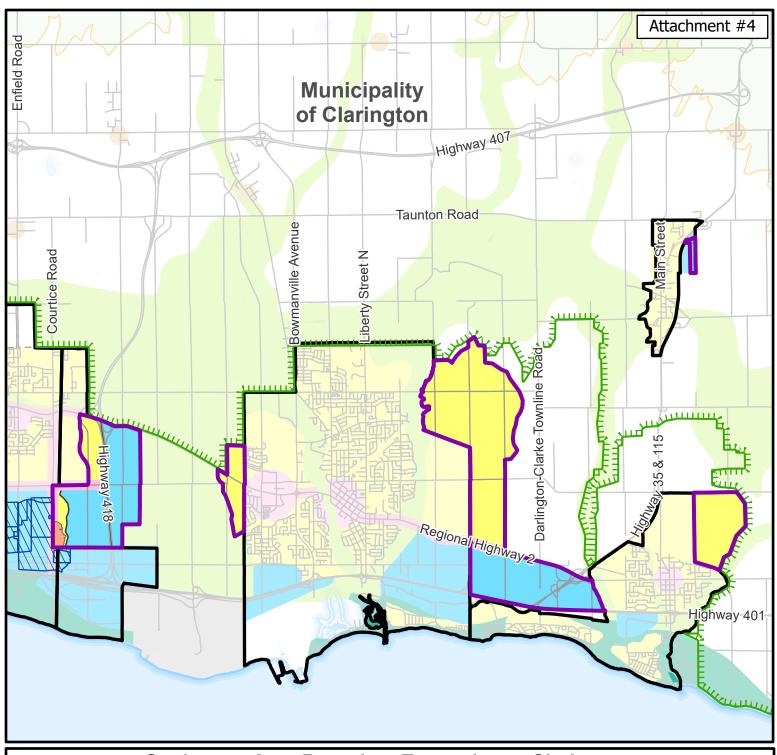




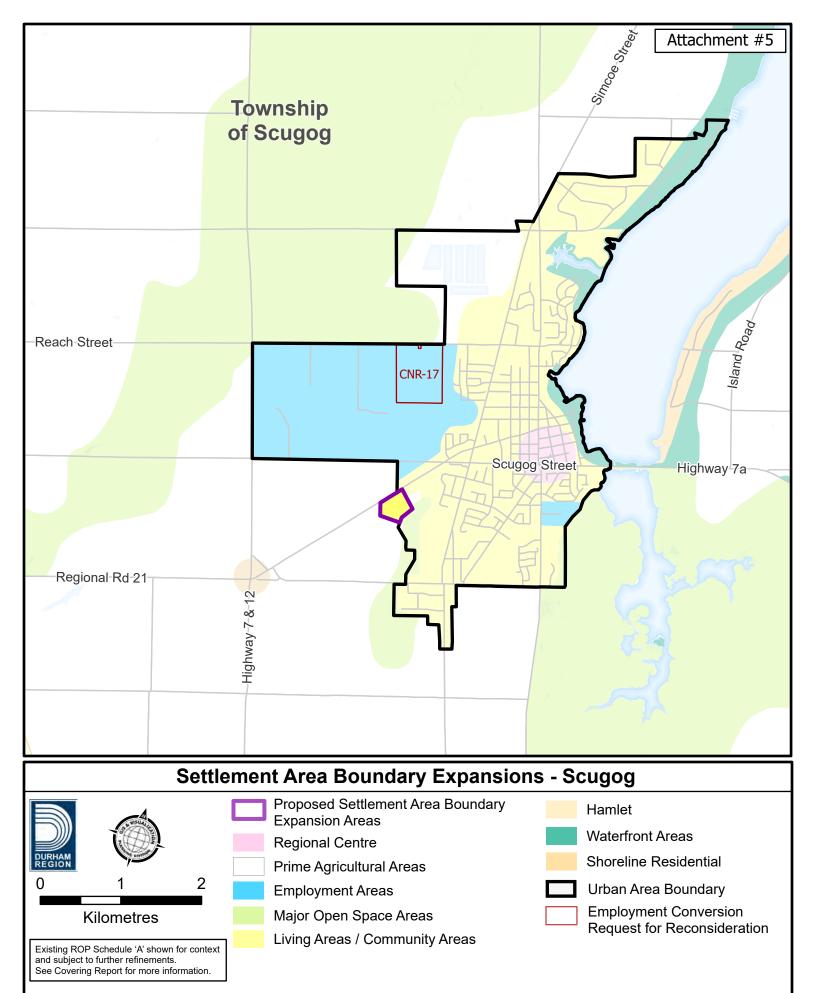
Data Sources and Disclaimer
Regional Official Plan, Schedule 'A' composite, 2020 consolidation. This map has been produced from a variety of sources. The Region of Durham does not make any representations concerning the accuracy, likely results, or reliability of the use of the materials. The Region hereby disclaims all representations and warranties. Digital cartography by The Regional Municipality of Durham, Planning and Economic Development Department, 2022. All rights reserved. May not be reproduced without permission.



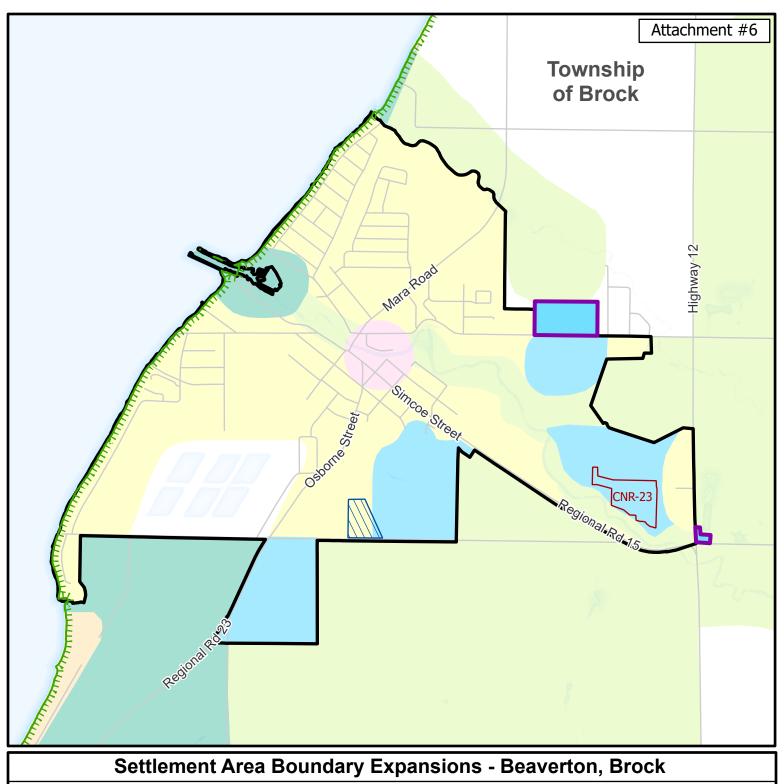


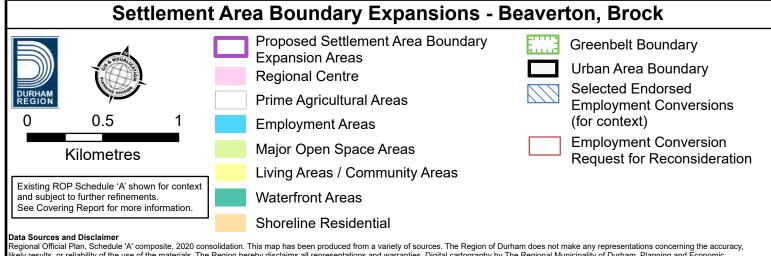


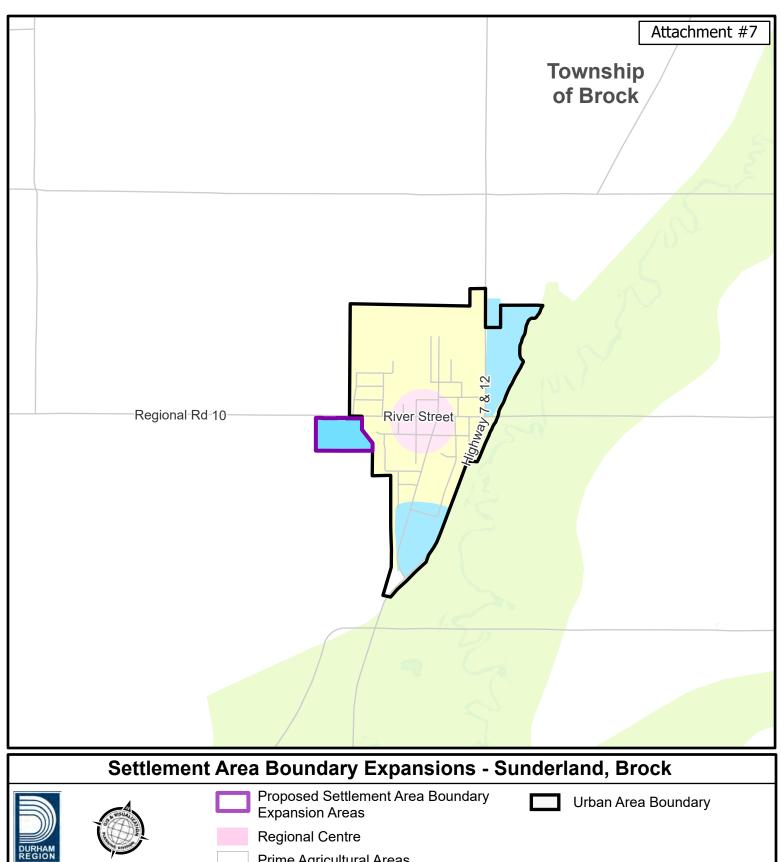




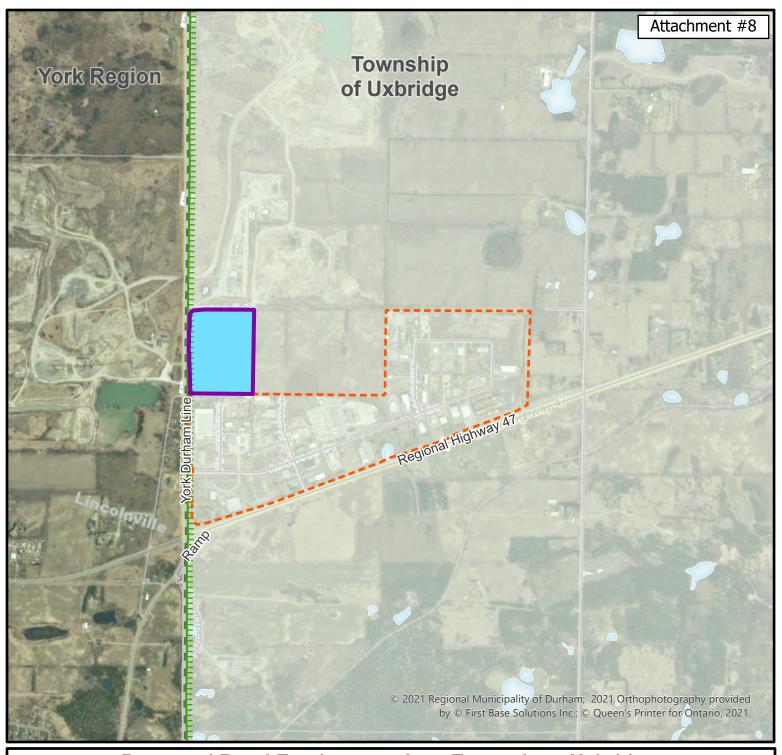
Data Sources and Disclaimer







Proposed Settlement Area Boundary Expansion Areas Urban Area Boundary Expansion Areas Regional Centre Prime Agricultural Areas Employment Areas Major Open Space Areas Living Areas / Community Areas Data Sources and Disclaimer



Proposed Rural Employment Area Expansion - Uxbridge



Existing ROP Schedule 'A' shown for context and subject to further refinements. See Covering Report for more information.

Data Sources and Disclaimer

Attachment 9: Requests for Settlement Area Boundary Expansion

Current Requests for Settlement Area Boundary Expansion as of September 27, 2022. Associated mapping provided on Attachments #10 - #15.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-1	Whitby	4.3	Include the lands in the vicinity of the Brooklin Secondary Plan Area that are outside of the Greenbelt Plan within the Urban Boundary as Employment Areas.	Yes. The subject lands are proposed as Employment Area.
BER-2	Clarington (Courtice)	236.0 **overlaps with BER-7, 22, 42	Include the lands in the Urban Boundary as Employment Areas / Major Transit Station Area.	Yes. The subject lands are proposed as Employment Area, Community Area, and Major Transit Station Area.
BER-3	Clarington	10.6	Include the lands in the Urban Boundary as Employment Areas in order to permit industrial uses, including an auto recycling facility and prestige industrial uses.	No. The subject lands are isolated from larger, more contiguous proposed SABE areas and are within the urban separator between Courtice and Bowmanville, which is intended to be preserved primarily for agricultural uses.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-4	Clarington (Orono)	6.4	Include the balance of the property in the Urban Boundary.	No. Alternative locations for a SABE have been proposed. Given the lack of municipal sanitary services, the area is constrained for development and does not satisfy Provincial requirements for a SABE.
				Expansion into the Greenbelt Plan NHS, which covers a portion of the subject lands, is not permitted by Provincial Policy.
BER-5	Pickering	8.4 **overlaps with BER-13	Include the lands in the Urban Boundary as originally envisioned during the Region's previous Municipal Comprehensive Review	Yes. The subject lands are proposed as Community Area with a Regional Centre shown conceptually designated within
BER-6	Scugog	98.8	(Regional Centre). Include the lands in the Urban Boundary to permit a new community comprised of residential, mixed use, community uses and natural heritage features to accommodate approximately 4,800 residents and 200 population-related jobs.	Vicinity of these lands. Partial. A portion of subject lands from the original request is included as proposed Community Area. Overall scope and scale of original request does not comply with limitations (10 ha max.) imposed by the Growth Plan.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-7	Clarington (Courtice)	33.5 **overlaps with BER-2	Include the lands in the Urban Boundary as part of the Courtice Major Transit Station Area to permit a mixed-used, transit-oriented, development proposal, including 2,073 residential units.	Yes. The subject lands are proposed as Employment Area, Community Area, and Major Transit Station Area.
BER-8	Uxbridge	39.9 (Note: Special Study Area 6 is already within the Uxbridge Urban Area and now subject to application ROPA-2021-05)	Remove the lands from Special Study Area 6 designation in the ROP, increase the urban population for the Uxbridge Urban Area to 20,000, and permit private communal services on lands within the Urban Area to allow development to occur on the Phase 2 Uxbridge lands. A Regional Official Plan Amendment application (ROPA 2021-05) has also been submitted for these lands in order to facilitate the development of 588 dwelling units	Not applicable. The subject lands are already within the Urban Area Boundary. The site is the subject of an appeal to an ongoing ROPA application as well as related local Official Plan, rezoning and subdivision applications. The appeals are currently before the Ontario Land Tribunal (OLT).

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-9	Scugog	19.8 **Overlaps with BER-31	Resolve outstanding deferral D5-1 to the Scugog Official Plan which deferred the approval of the inclusion of the subject lands within the Port Perry Urban Boundary.	No. The subject lands are located at the north end of Port Perry adjacent to lands that have been developed on private services. Based on servicing feasibility, specifically the distance municipal services would need to be extended to serve the proposed SABE area, an alternative location for Community Area SABE is proposed.
BER-10	Whitby and Oshawa	68.18	Include the lands in the Urban Boundary as Living Areas. A concept draft plan identifies the potential for 2,317 residential units.	Yes. The subject lands are proposed as Community Area.
BER-11	Scugog	27.48 **Overlaps with BER-31	Resolve deferral D2-1 to the Scugog Official Plan by rounding out the boundaries of the Hamlet of Blackstock to include a portion of the subject property within the Hamlet boundaries to facilitate the development of 20-67 residential units (2 options provided).	No. Provincial Policy does not permit the further rounding out of Hamlets located within the Greenbelt Plan Boundary.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-12	Pickering	2,509.3 *Overlaps with BER-05, 13, 14, 16, 21, 23, 44	Pickering Council requested that Durham consider all lands meeting a certain set of criteria for inclusion within the Urban Boundary. The Criteria area: 1. Lands not restricted by availability of servicing; 2. Lands that do not comprise a Specialty Crop Area; 3. Lands that are not within a Natural Heritage System; 4. Lands not located in the Moraine Natural Core and Linkage Areas 5. Lands experiencing growth pressures or with locations in the white belt that are appropriate for growth and can achieve a healthy, connected, thriving and complete community; 6. Lands that have existing or planned infrastructure to support and accommodate growth	Partial. The subject lands within northeast Pickering are proposed as Community Area, Employment Area, Regional Centre, and Regional Corridor. Expansion into the Greenbelt Protected Countryside is not permitted by Provincial Policy. Lands within the Duffins Agricultural Preserve are protected from urban development in accordance with the Central Pickering Development Plan. Lands next to the federal airport lands (Special Study Area 1 in the current ROP) are proposed to remain outside the Urban Area Boundary until such time that a federal decision to build an airport is made, at which point they could be planned for airport compatible
				and supportive uses.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-13	Pickering	1857.4 **Overlaps with BER-5, 14, 16, 21, 23, 44, and 74	Request by members of the northeast Pickering Landowners Group to include the lands within the Urban Boundary as Employment Areas and Living Areas.	Yes. The subject lands within northeast Pickering are proposed as Community Area, Employment Area, Regional Centre, and Regional Corridor.
			Note: This request on behalf of the northeast Pickering Landowners Group replaces a previous request by Dorsay Development Corporation which previously included a concept plan illustrating a development for approximately 60,000 residents, 10,500 population related jobs and 33,000 employment related jobs.	
BER-14	Pickering	40.2 **overlaps with BER-13	Include the lands within the Urban Boundary in order to permit a mixed-use development concept including residential, retail, and employment uses (details to be provided at a future date).	Yes. Subject lands proposed as Community Area.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-15	Oshawa	0.8	Include the lands in the Urban Boundary to permit up to 100 stacked Townhouses.	Yes. However, given the proximity to a Highway 407 interchange location, and the large and unconstrained configuration of parcels in this area, the subject lands are proposed as Employment Area, and not Community Area as was requested.
BER-16	Pickering	4.1 **overlaps with BER-13	Include the lands in the Urban Boundary and designate as Living Areas as considered by the Region during the previous Municipal Comprehensive Review.	Yes. The subject lands proposed as Community Area with a Regional Centre conceptually shown in the vicinity of the subject lands.
BER-17	Whitby	9.0	Include the lands, which are outside of the Greenbelt Plan boundary, within the Urban Boundary. Employment Uses and/or permission for a seniors lifestyle/retirement complex is requested.	Yes. The subject lands are proposed as Employment Area.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-18	Oshawa	25.8	Include the lands in the Urban Boundary as Community Areas (Living Areas).	Yes. A portion of the subject lands are proposed as Community Area while a portion of the lands abutting Highway 407 are proposed as Employment Area.
BER-19	Clarington (Hamlet of Newtonville)	3.19	Resolve Deferral #3 to the Clarington Official Plan and include the subject lands within the boundary of the Hamlet of Newtonville.	No. Provincial Policy does not permit the further rounding out of Hamlets located within the Greenbelt Plan Boundary.
BER-20	Clarington (Newcastle)	5.6	Include the lands within the Urban Boundary as Living Areas. A concept plan shows a proposal for 120 residential units.	Yes. The subject lands are proposed as Community Area.
BER-21	Pickering	6.2 **overlaps with BER-13	Include the remainder of the subject lands within the boundary of the Hamlet of Kinsale to allow the development of a 7 lot plan of subdivision on private services.	Partial. The subject lands within the whitebelt are proposed as Community Area. A SABE is not permitted for the portion of the lands located within the Greenbelt Plan Boundary.
BER-22	Clarington (Courtice)	51.3 **overlaps with BER-02	Expression of interest to include the lands within the Urban Boundary.	Yes. The subject lands are proposed as Community Area and Employment Area.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-23	Pickering	77.42 **overlaps	Include the subject lands that are outside of the Greenbelt Plan within the Urban Boundary as Living	Yes. The subject lands are proposed as Community Area.
		with BER-13	Areas.	
			Note: Now a member of the northeast Pickering Landowners Group. Request will be considered as part of BER-13.	
BER-24	Clarington	106.8	Include the subject lands within the	Yes. The subject lands are
	(Bowmanville)			
BER-25	Oshawa	5.75	Include the subject lands within the Urban Boundary and permit	Yes. However, given the proximity to Highway 407 interchange and
			residential uses.	the large and unconstrained configuration of parcels, the
				subject lands are proposed as
				Employment Area, not Community Area as was requested.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-26	Oshawa	45.5	Include the balance of the subject lands within the Urban Boundary as Living Areas.	Yes. However, given the proximity to Highway 407 interchange and the large and unconstrained configuration of parcels, the subject lands are proposed as Employment Area, not Community Area as was requested.
BER-27	Brock	14.6	Include the subject lands within the Urban Boundary as Living Areas	No. The requested amount of additional Community Area land can not be accommodated.
BER-28	Clarington (Bowmanville)	12.1	Include the subject lands within the Urban Boundary for Community Area purposes.	Yes. The subject lands are proposed as Community Area.
BER-29	Clarington (Bowmanville)	72.0 **overlaps with BER-62	Request the Region to review the Special Study Area 2 designation of the ROP, including updated land use permissions.	Yes. The subject lands are proposed as Employment Area.
BER-30	Scugog	70.7 **Overlaps with BER 31	Request that Deferral D2-2 to the Scugog Official Plan be resolved through the ROP review in order to include additional lands within the boundary of the Hamlet of Caesarea.	No. Provincial Policy does not permit the further rounding out of Hamlets located within the Greenbelt Plan Boundary.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-31	Scugog	**overlaps with BER-09, BER-11, and BER 30	Request that Deferrals to the Scugog Official Plan for the Port Perry Urban Area (D5-1) and the Hamlets of Blackstock (D2-1) and Caesarea (D2-2) be resolved through the ROP review.	No. Provincial Policy does not permit the further rounding out of Hamlets located within the Greenbelt Plan Boundary.
BER-32	Whitby	3.8	Include the subject lands within the boundary of the Hamlet of Ashburn to permit the development of a 7 lot plan of subdivision.	No. Provincial Policy does not permit the further rounding out of Hamlets located within the Greenbelt Plan Boundary.
BER-33	Brock	128.3	Note: Request Withdrawn (June 28, 2021).	N/A
BER-34	Clarington (Hamlet of Hampton)	14.3	Request that the Deferrals to the Clarington Official Plan be resolved to include the subject lands within the Hamlet of Hampton, and to also include adjacent lands to the west within the Hamlet boundary, to permit the development of a 13 Lot Plan of Subdivision.	No. Provincial Policy does not permit the further rounding out of Hamlets located within the Greenbelt Plan Boundary.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-35	Clarington (Courtice)	1.4	Include the subject lands within the Urban Boundary to facilitate a development concept including a mix of commercial/retail and hotel uses.	No. The subject lands are within the Greenbelt Plan Boundary. Provincial Policy does not permit the expansion of Settlement Areas located outside of the Greenbelt Plan Boundary to expand into the Greenbelt Plan boundary.
BER-36	Clarington (Bowmanville)	3.9	Include the subject lands within the Urban Boundary to facilitate a development concept consisting of 327 residential units and 14,057 sq. m. of commercial space.	Yes. The subject lands are proposed as Community Area.
BER-37	Brock	47.7	Include the subject lands within the Urban Boundary.	No. Alternative locations for a SABE have been proposed. The subject land is located entirely within the Greenbelt Plan NHS. Expansion into the Greenbelt Plan NHS is not permitted by Provincial Policy.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-38	Brock	40.5	Include the subject lands within the Urban Boundary.	No. Alternative locations for a SABE have been proposed. The subject lands are separated from the existing urban area by NHS features and would fragment existing contiguous agricultural land in the Greenbelt Countryside Area.
BER-39	Clarington (Newcastle)	64.5	Include the subject lands within the Urban Boundary as Living Areas.	No. Alternative locations offering greater connectivity and more logical eastward expansion for a Community Area SABE have been proposed for Newcastle.
BER-40	Oshawa	52.0	Include the subject lands within the Urban Boundary as Living Areas.	Yes. The subject lands are proposed as Community Area.
BER-41	Oshawa	23.7	Include the subject lands within the Urban Boundary as Living Areas.	Yes. The subject lands are proposed as Community Area.
BER-42	Clarington (Courtice)	8.0 **overlaps with BER-2	Include the subject lands within the Urban Boundary as Community Areas.	Yes. The subject lands are proposed as Community Area.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-43	Clarington (Bowmanville)	4.1	Include the subject lands within the Urban Boundary.	No. Alternative locations for a SABE have been proposed. The subject lands are isolated from larger, more contiguous proposed SABE areas and are with the Urban Separator between Courtice and Bowmanville, which is intended to be preserved primarily for agricultural uses.
BER-44	Pickering	4.1 ** Overlaps with BER-13	Include the lands within the Urban Boundary. In the process of joining the northeast Pickering Landowners Group.	Yes. The subject lands are proposed as Community Area.
BER-45	Brock	37.1	Include the subject lands within the Urban Boundary for residential purposes.	No. Additional Community Area land is not required in Brock Township as per the outcome of the Land Needs Assessment.
BER-46	Brock	14.8	Include the subject lands within the Urban Boundary.	No. Alternative locations for a SABE were proposed. The subject lands are separated from the existing urban area by NHS features.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-47	Clarington (Bowmanville)	37.6	Include the Hamlet of Maple Grove within the Urban Boundary.	Partial. A portion of the subject lands are proposed as Community Area.
				The portion of the lands within the Greenbelt Plan Boundary would not be permitted for a SABE since Settlement areas outside the Greenbelt are not permitted to expand into the Greenbelt.
BER-48	Whitby	4.0 **overlaps with BER-60	Request a resolution to outstanding appeal and Policy 14.13.7 of the Region's Official Plan, to permit the inclusion of the lands within Urban Boundary as Living Areas.	Yes. The subject lands are proposed as Community Area.
BER-49	Whitby	7.7	Include the subject lands within the Urban Boundary as Employment Areas.	Yes. The subject lands are proposed as Employment Area.
BER-50	Uxbridge	135.0	Include the subject lands within the Urban Boundary as Living Areas.	No. Additional Community Area land is not required in Uxbridge as per the outcome of the Land Needs Assessment.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-51	Clarington (Hamlet of Solina)	12.3	Include the subject lands within the boundary of the Hamlet of Solina and resolve the deferral to the Clarington Official Plan.	No. Provincial Policy does not permit the further rounding out of Hamlets located within the Greenbelt Plan Boundary.
BER-52	Clarington (Bowmanville)	25.6	Include the subject lands within the Urban Boundary as Employment Areas.	Yes. The subject lands are proposed as Employment Area.
BER-53	Brock	5.9	Include the subject lands within the Urban Boundary for residential purposes.	Yes. However, the subject lands are proposed as Employment Areas, not Community Areas as requested.
BER-54	Clarington (Courtice)	7.9	Include the subject lands within the Urban Boundary as Employment Areas to permit industrial and commercial uses.	No. Alternative locations for Employment Area SABEs proposed. The subject lands form part of the Urban Separator between Courtice and Bowmanville, which is intended to be preserved primarily for agricultural uses.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-55	Clarington (Orono)	11.38, subject to Deferral 4 in the ROP	Lift Deferral 4 in the Regional Official Plan and include the subject lands in the Urban Boundary as Employment Areas.	Yes. The proposed Employment Area SABE is consistent with recent LPAT decision on these lands, limited to 10 hectares, and excludes lands already zoned and operating as industrial purposes immediate adjacent to Hwy 35/115.
BER-56	Clarington (Orono)	40.8	Include the subject lands in the Urban Boundary as Living Areas.	No. Given the lack of municipal sanitary services for the Orono Urban Area, the proposed expansion does not conform with Provincial or Regional Policy. Alternative locations for SABE proposed.
BER-57	Oshawa	55.9	Include in the subject lands in the Urban Boundary as Living Areas.	Yes. The subject lands are proposed as Community Area.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-58	Whitby	3.6 **overlaps with BER-61	Request a resolution to outstanding appeal and Policy 14.13.7 of the Region's Official Plan, to permit the inclusion of the lands within Urban Boundary as Living Areas (not Employment Areas, as illustrated on Schedule A of the ROP).	Yes. The proposed SABE will resolve outstanding appeals and Policy 14.13.7 of the Region's current Official Plan. However, it is proposed the lands be maintained as Employment Area, and not Community Area as requested by the proponent.
BER-59	Clarington (Bowmanville)	128.7	Include in the subject lands in the Urban Boundary as Community Areas (Living Areas) to facilitate a development concept consisting of 1,872 residential units.	Yes. The subject lands are proposed as Community Area.
BER-60	Whitby	131.0 **overlaps with BER-48	Request a resolution to outstanding appeal and Policy 14.13.7 of the Region's Official Plan, to permit the inclusion of the lands within Urban Boundary as Living Areas.	Yes. The subject lands are proposed as Community Area.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-61	Whitby	32.52 **overlaps with BER-58	Request a resolution to outstanding appeal and Policy 14.13.7 of the Region's Official Plan, to permit the inclusion of the lands within Urban Boundary as Living Areas (not as Employment Areas, as illustrated on Schedule A of the ROP).	Yes. The proposed SABE will resolve outstanding appeals and Policy 14.13.7 of the Region's current Official Plan. However, it is proposed the lands be maintained as Employment Areas, and not Community Areas as requested by the proponent.
BER-62	Clarington (Bowmanville)	9.42 **overlaps with BER-29	Include in the subject lands in the Urban Boundary for non-residential uses.	Yes. The subject lands are proposed as Employment Area.
BER-63	Clarington (Hamlet of Newtonville)	81.0	Request a minor rounding out of the Hamlet of Newtonville to include additional residential development. Additional details, including confirmation of the applicable property bounds, have been requested of the proponent.	No. Provincial Policy does not permit the further rounding out of Hamlets located within the Greenbelt Plan Boundary.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-64	Clarington (Bowmanville)	31.0	Include in the subject lands in the Urban Boundary for residential uses.	No. Given that the subject lands are within the Automatic Action Zone of the Darlington Nuclear Generating Station, they are not suitable for residential development.
				The subject lands form part of the Urban Separator between Courtice and Bowmanville, which is intended to be preserved primarily for agricultural uses.
BER-65	Clarington (Bowmanville)	42.8	Include in the subject lands in the Urban Boundary.	Partial. The majority of the lands are proposed as Community Area.
BER-66	Oshawa	21.5	Include the subject lands in the Urban Boundary.	Yes. The subject lands are proposed as Employment Area.
BER-67	Oshawa	0.59	Include in the subject lands in the Urban Boundary.	Yes. The subject lands are proposed as Community Area.
BER-68	Whitby	8.1	Include the subject lands in the Urban Boundary as Living Areas.	Yes. The subject lands are proposed as Community Area.
BER-69	Whitby	22.7	Include the subject lands in the Urban Boundary as Living Areas.	Yes. The subject lands are proposed as Community Area.

Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-70	Whitby and Oshawa	41.5	Include the subject lands in the Urban Boundary as Living Areas.	Yes. The subject lands are proposed as Community Area.
BER-71	Clarington (Bowmanville)	4.5	Include the subject lands in the Urban Boundary as Living Areas.	No. The subject lands are within the Greenbelt Plan Boundary. Provincial Policy does not permit the expansion of Settlement Areas located outside of the Greenbelt Plan Boundary to expand into the Greenbelt Plan Boundary.
BER-72	Whitby	151.2	Include the subject lands in the Urban Boundary as Employment Areas, and to facilitate the development of a new Hospital site.	Partial. The majority of the subject lands are proposed as Employment Area. A small, isolated area, southeast of the existing 407/412 interchange is proposed to remain outside of the Urban Area Boundary due to servicing/access constraints.

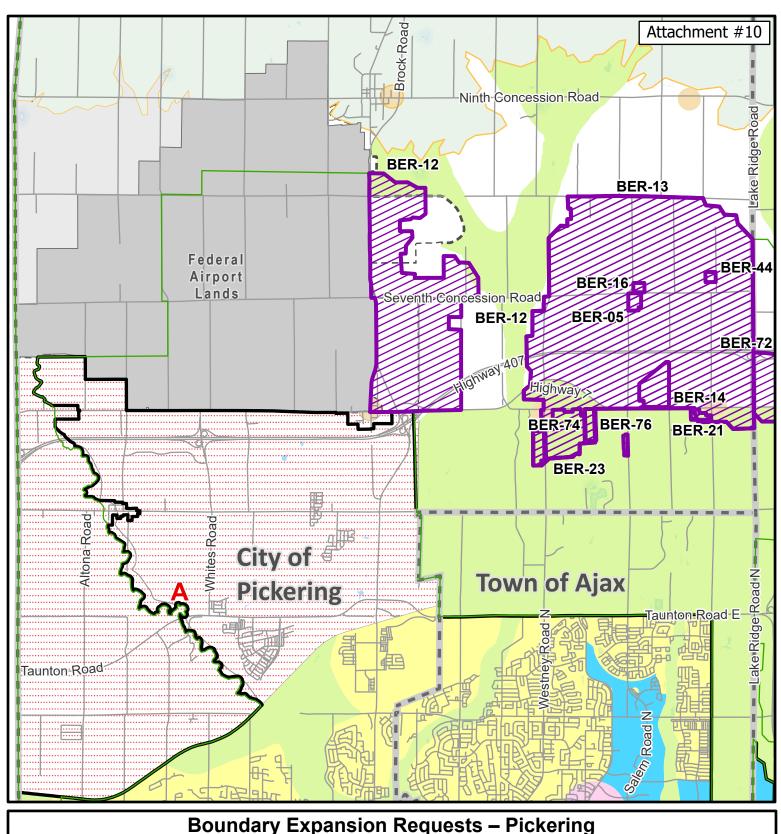
Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-73	Oshawa	33.3	Include the subject lands in the Urban Boundary as Employment Areas for lands west of the Hydro One corridor and Community Areas east of the corridor.	Yes. However, the entirety of the subject lands are proposed as Employment Area, in order to protect for large, contiguous parcels of land east of Ritson Road in proximity to 400 series highways.
BER-74	Pickering	13.1 **Overlaps with BER-13	Include the subject lands in the Urban Boundary.	Yes, The subject lands are proposed as Community Area.
BER-75	Clarington (Bowmanville)	1.	Include the subject lands in the Urban Boundary.	No. The subject lands are small and isolated from broader and more contiguous proposed SABE Areas and also centrally located within the Urban Separator between Bowmanville and Newcastle. Alternative locations for SABE proposed.

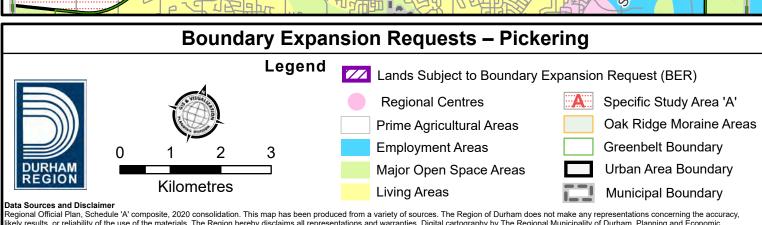
Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-76	Pickering	3.4	To permit a new Country Residential Subdivision consisting of 8 residential lots.	No. The creation of new Country Residential Subdivisions is not permitted by the Greenbelt Plan. The lands are within the Greenbelt Plan Boundary and the Greenbelt Plan Natural Heritage System.
BER-77	Oshawa	3.9	Include in the Urban Area Boundary to reflect refinements to the Greenbelt Plan Boundary completed in 2017.	Yes. The subject lands are proposed as Community Area.
BER-78	Brock	39.0	Include in the Urban Area Boundary with permission for residential uses.	Partial. A portion of lands in this request are proposed as Employment Area. Overall scope and scale of original request does not comply with limitations (10 ha max) imposed by the Growth Plan.

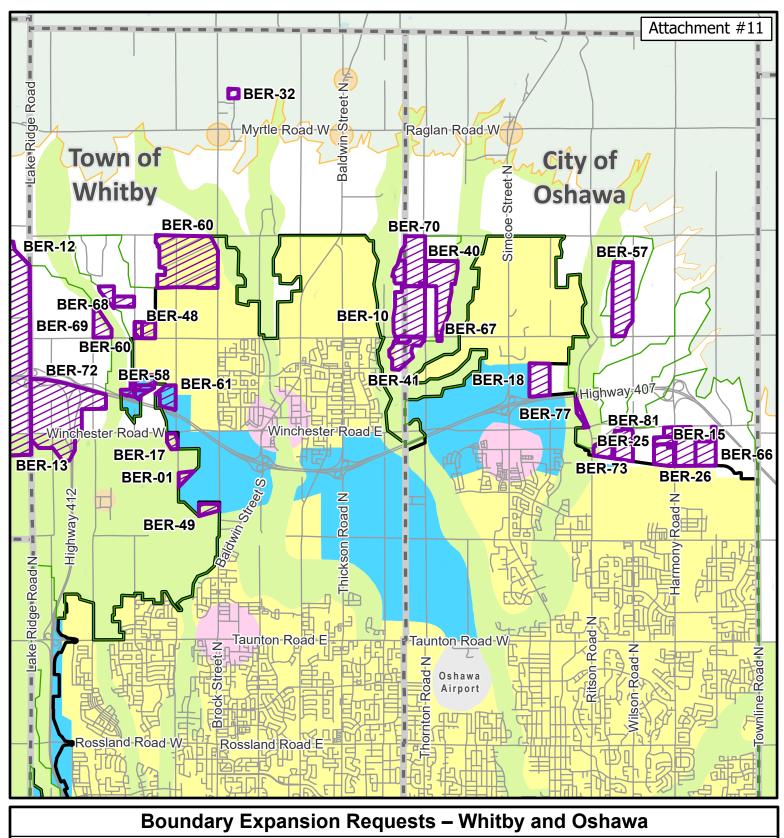
Boundary Expansion Request-ID	Municipality	Land Area (Hectares)*	Description of Settlement Area Boundary Expansion Request (as described by proponent)	Included in SABE?
BER-79	Clarington (Newcastle)	1.0	Include in the Urban Area Boundary as Community Areas (desired uses are commercial / local and or highway commercial).	Yes. The subject lands are proposed as Community Area. Specific land use permissions such as commercial / local and or highway commercial would be determined through subsequent planning processes undertaken by
BER-80	Clarington (Bowmanville)	8.8	Include in the Urban Area Boundary as Employment Areas.	Yes. The subject lands are proposed as Employment Area.
BER-81	Oshawa	3.5	In the subject property within the Urban Boundary	Yes. The subject lands are proposed as Employment Area.

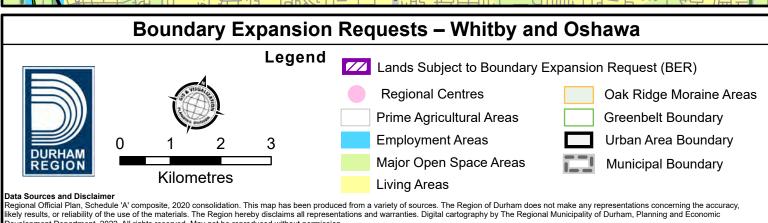
been netted for constraints to development. Staff have estimated the land area where it was not provided or appeared to * Land area as indicated in materials provided by the proponent and are considered "gross land areas" which have not be incorrect.

^{**} Requests with this notation indicates that more than one Submission was made for the corresponding lands

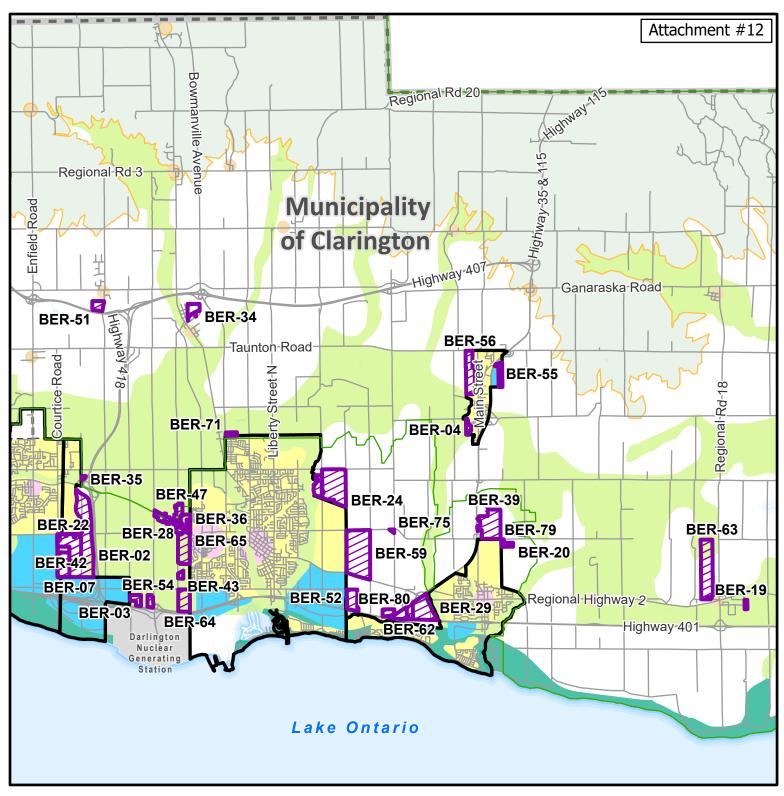


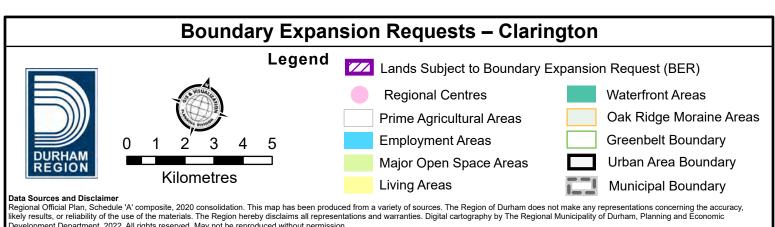




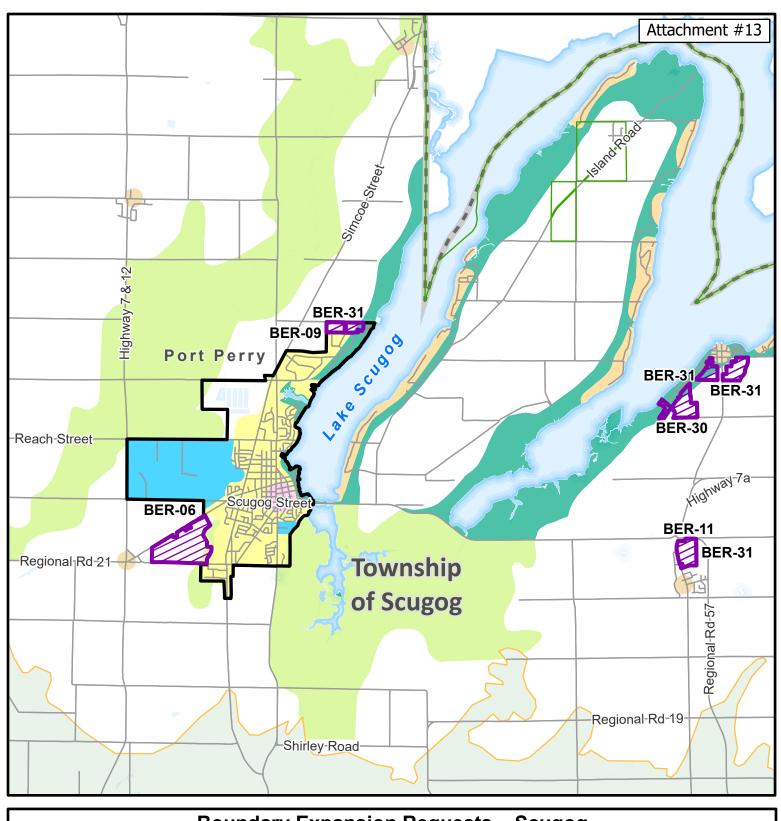


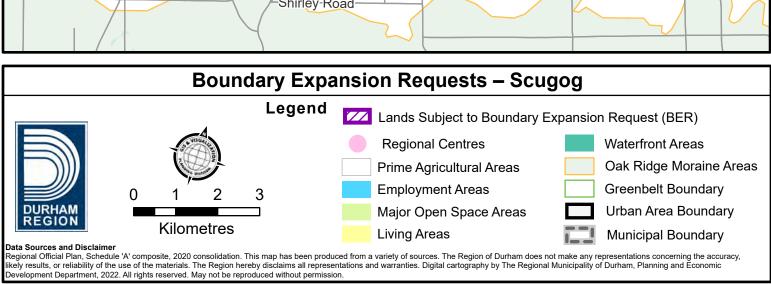
Development Department, 2022. All rights reserved. May not be reproduced without permission.

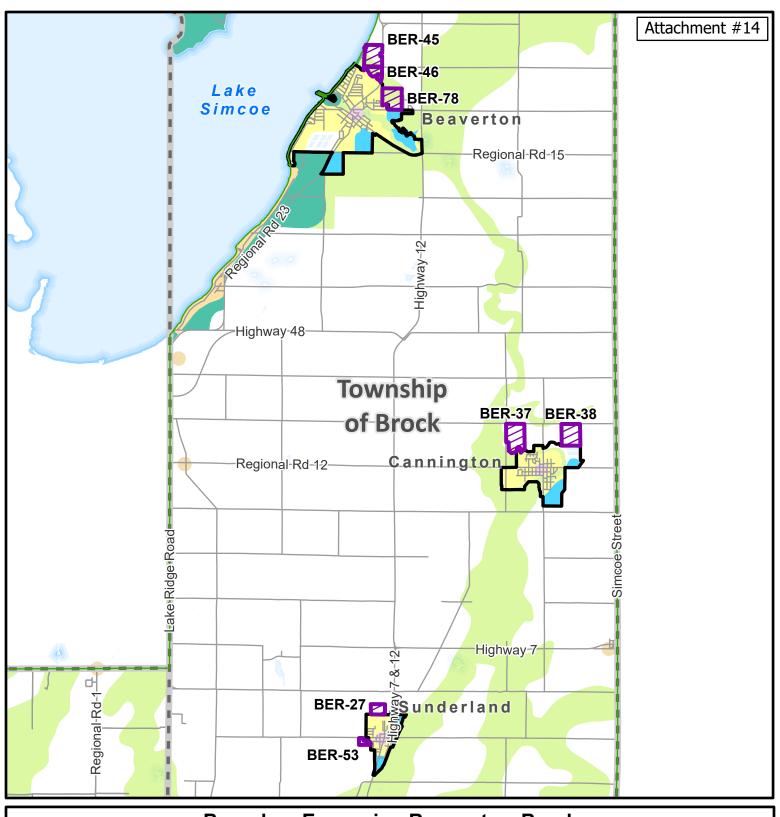




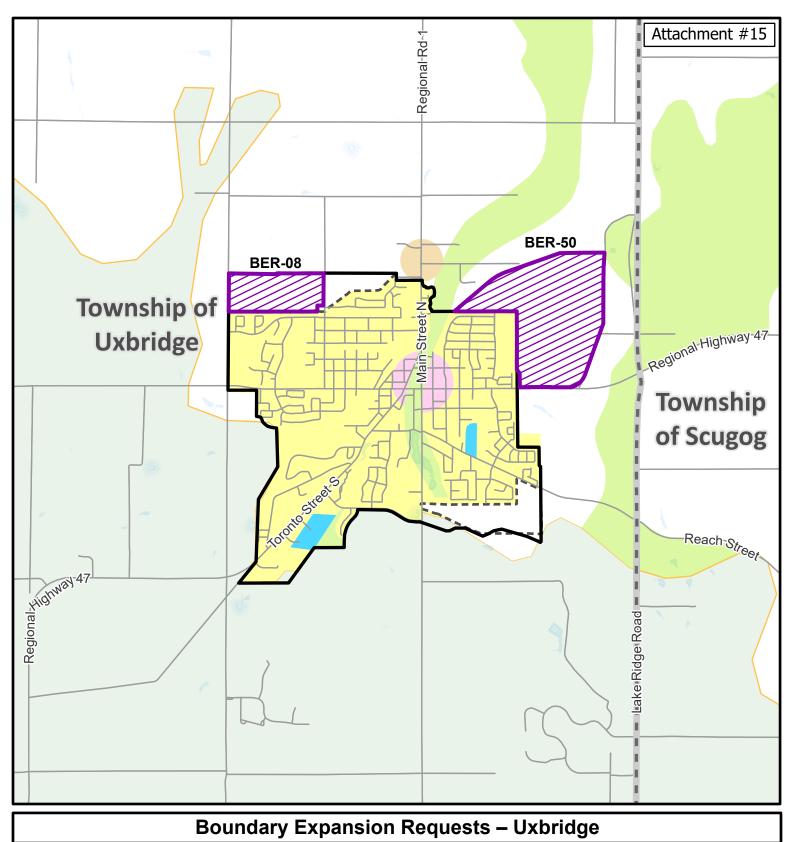
Development Department, 2022. All rights reserved. May not be reproduced without permission.

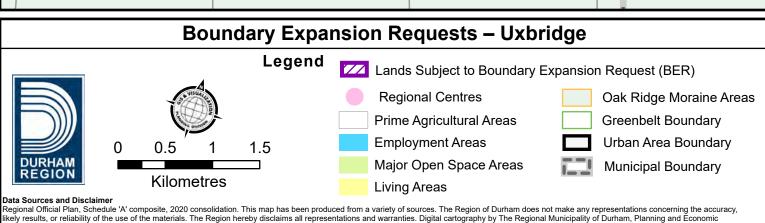












Bata Sources and Distrainer Regional Official Plan, Schedule 'A' composite, 2020 consolidation. This map has been produced from a variety of sources. The Region of Durham does not make any representations concerning the accuracy, likely results, or reliability of the use of the materials. The Region hereby disclaims all representations and warranties. Digital cartography by The Regional Municipality of Durham, Planning and Economic

Attachment 16: Growth Plan and Regional Official Plan Settlement Area **Boundary Expansion Policy Requirements**

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
Demonstrate the	Growth Plan	Through the Region's Municipal
Need for the Expansion	2.2.8.2: A settlement area boundary expansion	Comprehensive Review of the Regional Official Plan, Regional Council has
	may only occur unrough a municipal comprehensive review where it is demonstrated that:	endorsed Community Area Land Need Scenario 2a and Employment Area Land Need Scenario 2, with a resultant
	a) based on the minimum intensification and	Community Area land need of 2,500
	density targets in this Plan and a lands needs	nectares and Employment Area land need of 1,171 hectares.
	assessment undertaken in accordance with policy	 The Land Needs Assessment, area
	forecasted growth to the horizon of this plan are	municipal growth allocations, and
	not available through intensification and in the	Boundary Expansions implement Council's
	designated greenfield areas:	endorsed land need Scenario.
	i) within the upper- or single tier municipality,	 Council's endorsed Land Need Scenarios implement the Growth Plan's minimum
) : :	population and employment forecast,
	ii) within the applicable lower-tier municipality;	minimum intensification rate, and minimum density target for Designated
	b) the proposed expansion will make available	Greenfield Areas.
	sufficient lands not exceeding the horizon of this	 Phasing of development will ensure that
	Plan, based on the analysis provided in policy	the minimum density targets are upheld.
	2.2.8.2 a), while minimizing land consumption;	
	and,	

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
	c) the timing of the proposed expansion and the phasing of development within the designated greenfield area will not adversely affect the achievement of the minimum intensification and density targets in the Plan, as well as the other policies of this Plan.	 The allocations to each of the area municipalities will achieve the minimum intensification and greenfield density targets Region-wide. Future infrastructure planning processes will ensure that the required supply of housing and employment lands will be
	Durham Regional Official Plan	provided through sequential development.
	7.3.11 Expansions to the Urban Area boundaries beyond those shown on Schedule 'A' – Regional Structure shall only occur through a comprehensive review of this Plan having regard for the following:	 The quantity of land that will be designated for development is required to the 2051 time horizon in keeping with the Growth Plan
	e) the population and employment forecasts established by the Plan;	
	f) the growth management objectives of Policy 7.3.9; (refers to minimum intensification target, minimum designated greenfield area density target, and target employment growth for employment areas);	
	g) the ability to provide for a minimum 10-year housing and employment land needs Regionwide, with logical and sequential development patterns. Where an area municipality has no opportunities for Urban Area Boundary	

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
	expansion, this policy shall not be construed to provide justification for Employment Area designation conversions to satisfy residential unit demand on an area municipal basis;	
	m) other matters as deemed necessary by Regional Council;	
	 n) the ability of the existing designated Urban Area land base to accommodate the growth forecasts of Policy 7.3.3 in accordance with relevant density and intensification targets of this Plan; 	
	o) the expansion makes available sufficient lands for a time horizon not exceeding 20 years;	
Determining most appropriate locations for expansion based on Feasibility	Growth Plan 2.2.8.3: Where the need for a settlement area boundary expansion has been justified in accordance with policy 2.2.8.2, the feasibility of the proposed expansion will be determined and the most appropriate location for the proposed expansion identified based on the comprehensive application of all of the policies of this Plan, including the following:	 Proposed Settlement Area Boundary Expansions have been developed with consideration of Growth Plan Policy 2.2.8.3 and the relevant policies of the current ROP (7.3.11). Appropriate locations have been identified to implement the Council endorsed land need Scenario.

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
	Durham Regional Official Plan	
	7.3.11: Expansions to the Urban Area boundaries beyond those shown on Schedule 'A' – Regional Structure shall only occur through a comprehensive review of this Plan having regard for the following:	
A: Feasibility –	Growth Plan	 Proposed SABEs have been reviewed by
infrastructure and public service facilities	2.2.8.3 a) there is sufficient capacity in existing or planned infrastructure and public service facilities;	Regional Planning and Works staff.The provision and financing of Regional services, specifically water, sanitary sewage, and roads, will be addressed
	Durham Regional Official Plan	through a future Water and Wastewater Master Plan and an update to the
	7.3.11 c) existing or committed infrastructure;	Transportation Master Plan.Significant new and upgrades to existing
	Additional Planning Staff Considerations	Regional Infrastructure will be required to
	Proximity to existing or planned transit and active transportation infrastructure.	 support the quantity of future growth. Future studies will be required to address the financial feasibility and timing of
		development and the need for, and implementation of associated public services and infrastructure within SABE
		areas during subsequent planning and development processes, including Secondary Plans.

Criterion/	Applicable Policies	Rationale and Commentary
B: Feasibility –	Growth Plan, 2019	The Region finances the construction of
infrastructure and public service facilities	2.2.8.3 b) the infrastructure and public service facilities needed would be financially viable over the full life cycle of these assets;	new infrastructure in large part through the collection of development charges informed through the long-term planning of capital projects.
	Durham Regional Official Plan	 Proposed SABEs will be serviced sequentially and in accordance with the
	7.3.11 d) financial capability of the Region;	Region's long standing financial policy that growth pays for growth.
	Additional Planning Staff Considerations	Proposed SABEs have been reviewed at a high level by Regional Works staff and are
	The need to expand or extend public infrastructure is minimized.	anticipated to fit within the Region's long-standing approach to servicing
		development funded through development charges.Euture studies will be required to address
		the financial feasibility and timing of development and the need for, and
		implementation of associated public services and infrastructure within SABE
		areas during subsequent planning and development processes, including
		Secondary Plans.
C: Feasibility – water,	Growth Plan	 Water and Wastewater Master Plans will
wastewater, and stormwater.	2.2.8.3 c) the proposed expansion would be informed by applicable water and wastewater	be prepared to implement the Growth Management Study outcomes.

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
	master plans or equivalent and stormwater master plans or equivalent, as appropriate;	
	Durham Regional Official Plan	 Proposed SABEs have been reviewed and informed by Regional Works staff, and
	7.3.11 j) the ability to service the area with full municipal water and sewerage services;	where appropriate, areas that pose significant challenges to being serviced over the long term have been avoided.
		 Stormwater Management Plans are not prepared by the Region of Durham, as it is
		an upper-tier municipality, and is not responsible for stormwater management
		from development. Stormwater
		Management Master Plans or equivalent
		will be required to support development in SABE areas as part of subsequent
		planning processes, including Secondary
		1 (01.5).
D: Feasibility –	Growth Plan	 Master Environmental Serving Plans will
watershed conditions, water	2.2.8.3 d) the proposed expansion, including the	be required as part of subsequent planning processes, including Secondary
resource system	associated water, wastewater and stormwater servicing, would be planned and demonstrated to	Plans, as will project specific Class Environmental Assessments to support
	avoid, or if avoidance is not possible, minimize	infrastructure planning and construction.
	watershed conditions and the water resources	 Ine goal or maintaining watersned conditions and the water resource system
	system, including the quality and quantity of water.	can inform the servicing alternatives for

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
		SABE areas through the above-mentioned processes. • Subsequent planning processes, including Secondary Plans, can consider in more detail how development will avoid, or minimize and mitigate, potential negative impacts on watershed conditions and the water resource system, including the quality and quantity of water.
E: Feasibility – key hydrologic areas and Natural Heritage System for the Growth Plan, other environmental areas/features	Growth Plan 2.2.8.3 e) key hydrological areas and the Natural Heritage System for the Growth Plan should be avoided where possible; Durham Regional Official Plan 7.3.11 b) impact on the natural environment in accordance with the relevant policies of Section 2;	 Proposed SABE locations have generally excluded the Growth Plan Natural Heritage System, wherever possible. Where the exclusion of the Growth Plan Natural Heritage System from the SABE would create a gap or hole in an otherwise contiguous urban area it was included in the SABE area. Since Key Hydrologic Areas exist throughout the Region's whitebelt (on approximately 65% of whitebelt lands), it is not possible to avoid all Key Hydrologic Areas entirely, while planning for contiguous or logical extensions of the existing Urban Area Boundaries.
		overlap with Natural Heritage

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
		Systems and can be protected over the long term. The ability to address Key Hydrological Areas through protection and/or the implementation of appropriate building techniques and technologies can be considered through subsequent planning processes, including the preparation of Secondary Plans.
F: Feasibility – Prime Agricultural Areas	Growth Plan 2.2.8.3. f) prime agricultural areas should be avoided where possible. To support the Agricultural System, alternative locations across upper- or single-tier municipality will be evaluated, prioritized and determined based on avoiding, minimizing and mitigating the impact on the Agricultural System and in accordance with the following: i) expansion into specialty crop areas is prohibited; ii) reasonable alternatives that avoid prime agricultural areas are evaluated; and siii) where prime agricultural areas cannot be avoided, lower priority agricultural lands are	 The vast majority of the whitebelt lands in the Region and candidate expansions areas in north Durham are identified as Prime Agricultural in the Provincial Agricultural System and comprised of Class 1 soils. There are no reasonable alternatives to avoid SABE into Prime Agricultural Areas. Proposed SABEs do not include any speciality crop areas as there are no speciality crop areas located in Durham. Where possible, proposed SABEs have been aligned with natural boundaries such as watercourses/valley lands and road allowances to provide separation from rural and agricultural uses.
	used;	

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
	Durham Regional Official Plan	
	7.3.11 h) where possible, avoid prime agricultural areas, and as an alternative consider lower priority lands in prime agricultural areas. Where it is not possible to avoid prime agricultural lands, the location of urban boundaries will make use of	
	natural or man-made features such as road allowances, valley lands and other natural features to mitigate potential conflicts between urban and agricultural uses:	
G: Feasibility –	Growth Plan	 Staff have conducted a desktop review
Impacts on	2 2 8 3 a) the cettlement area to he exnanded is	utilizing a variety of data sources
Agricultural uses	in compliance with the minimum distance	(connectON data, MPAC data, and visual review of aerial photography) to assess
	separation formulae;	potential minimum distance separation
		(MDS) implications. • Based on this review, almost all whitebelt
		areas in south Durham and candidate
		areas for SABE in north Durham have
		suspected livestock racilities within their boundaries or within 1,500m.
		 MDS calculations will need to be
		completed as part of subsequent planning
		processes, including Secondary Plans, and
		approaches will be needed to limit
		development within SABE areas in
		proximity to livestock facilities until such

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
		time that compliance with the minimum distance separation formulae is demonstrated.
H: Feasibility –	Growth Plan	Proposed SABEs will have an impact on
Impacts on Agricultural uses	2.2.8.3 h) any adverse impacts on the agri-food network, including agricultural operations, from	agricultural operations and the agri-food network. The potential impact and appropriate mitigation approaches would
	expanding settlement areas would be avoided, or if avoidance is not possible, minimized and	be most appropriately studied and assessed through more detailed planning
	mitigated as determined througn an agricultural impact assessment;	processes, such as the preparation of Secondary Plans. This will allow more
		detailed consideration and appropriate
		design measures, such as edge planning,
		transportation networks/traffic flow to
		consider and protect adjacent agricultural
		uses concurrent with new community
		design.
		required as part of subsequent planning
		processes, including Secondary Plans, in
		SABE areas.
I: Feasibility –	Growth Plan	 Section 2 of the Provincial Policy
Resources and Public	2.2.8.3 i) the policies of Section 2 (Wise Use and	Statement covers an array of topics
	Management of Resources) and 3 (Protecting	Resources, Agriculture, Mineral and
	rubiic ilealtii aild 3alety) ol tile r r3 ale applied,	Petroleum resources, and Cultural

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
•	Durham Regional Official Plan	Heritage and Archaeology. Section 3 of the Provincial Policy Statement addresses
	7.3.11 i) the aggregate resource capability of the	Natural Hazards and Human-Made Hazards.
	area;	 Proposed SABE areas are generally located
		entirely outside of aggregate resource potential areas.
		 The Region's draft Natural Heritage System
		has been identified in proposed SABE
		can be protected over the long term
		through subsequent planning processes,
		including through the preparation of
		Secondary Plans.
		 Almost all SABE areas have the potential
		for Archaeological and Cultural Heritage
		Resources. Further screening and study
		will be required through subsequent
		planning processes, including through the
		preparation of Secondary Plans, in order to
		protect and conserve such resources.
		Conservation Authority Floodplain Manaing has been considered and is
		Mapping has been considered and is
		Natural Heritage System boundaries within
		proposed SABEs.
		 The Region has requested Conservation
		Authorities to assess the impact of the
		proposed SABEs on watershed conditions

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
		and the potential for increased downstream water flows/flooding. Such analysis was completed as part of the Carruthers Creek Watershed Plan update and additional modeling and evaluation is underway for lands within the CLOCA and GRCA Watersheds. Implementation of required further studies/works will be addressed through detailed local planning processes to demonstrate that development within SABE areas will not create new or aggravate existing hazards. Downstream flooding impacts will be avoided or mitigated.
J: Feasibility – Other provincial plans and source protection plans	Growth Plan 2.2.8.3 j) the proposed expansion would meet any applicable requirements of the Greenbelt, Oak Ridges Moraine Conservation, Niagara Escarpment, and Lake Simcoe Protection Plans and any applicable source protection plan;	 Proposed SABEs are located outside of Natural Core and Natural Linkage Areas of the Oak Ridges Moraine Conversation Plan. Currently, there is not sufficient water or wastewater capacity to support the long term growth potential of Urban Areas in north Durham. Future Environmental Assessments will be required to evaluate the significant list of projects required to support long term development of the Region's northern Urban Areas.

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
		 The proposed SABEs for Beaverton, Sunderland, and Port Perry have been reviewed by Works Department staff and concluded that these proposed expansions can be serviced as part of the long-term servicing strategy to support long term future growth in these communities. Proposed SABEs avoid Significant Ground Water Recharge Areas, to the extent possible, within the boundaries of the Lake Simcoe Protection Plan. The CTC Source Protection Plan requires an assessment of groundwater recharge/supply. A review by the Region's hydrogeologist has determined that the proposed expansion will have limited impact on groundwater supply. Water Balance studies as part of subsequent development applications will be required.
Feasibility –	Growth Plan	 Proposed SABEs would apply to existing
Greenbelt Plan Iimitations	2.2.8.3 k) within the Protected Countryside in the Greenbelt Area:	Urban Areas that are identified as Towns/Villages in the Greenbelt Plan. Proposed SABEs are modest in size,
	i. the settlement area to be expanded is identified in the Greenbelt Plan as a Town/Village;	representing no more than 5 per cent of the geographic size, up to a maximum of 10 hectares.

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
	ii. the proposed expansion would be modest in size, representing no more than a 5 per cent	 The Port Perry SABE will limit residential development to 50% (5 hectares) of land. The proposed SABEs will support future
	increase in the geographic size of the settlement area based on the settlement area boundary delineated in the applicable official plan as of July	growth of Durham's northern municipalities, contributing to their
	1, 2017, up to a maximum size of 10 hectares, and residential development would not be permitted on more than 50 per cent of the lands	 and economic prosperity. The proposed SABEs reflect land needs identified in the Land Needs Assessment
	that would be added to the settlement area; iii. the proposed expansion would support the achievement of complete communities or the local agricultural economy;	 and area municipal growth allocations. The proposed SABEs for Beaverton, Sunderland, and Port Perry have been reviewed by Regional Works and
	iv. the proposed uses cannot be reasonably accommodated within the existing settlement area boundary;	expansions can be serviced as part of the long-term servicing strategy already being contemplated in order to support development within the existing Urban
	v. the proposed expansion would be serviced by existing municipal water and wastewater systems without impacting future intensification opportunities in the existing settlement area; and,	Area boundaries of these communities. Proposed SABEs do not include any land within the Greenbelt Plan Natural Heritage System.
	vi. expansion into the Natural Heritage System that has been identified in the Greenbelt Plan is prohibited.	

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
	Durham Regional Official Plan	
	7.3.11 k) for Urban Areas located within the Protected Countryside of the Greenbelt Plan Area, subsequent to the 10-year Greenbelt Plan review, the environmental assessment in support	
	of expanded sewage and water services must be completed or approved prior to amending the Urban Area boundary, and the expansion must	
	not extend into the Greenbeit Natural Heritage System, and the expansion is subject to the relevant provisions of the Greenbelt Plan.	
	7.3.11 l) Urban Areas outside the Greenbelt Plan Area are not permitted to expand into the Greenbelt Plan Area;	
Feasibility – Regional	Durham Regional Official Plan	 Proposed SABEs implement Council's
Structure	7.3.11 a) The Regional Structure established by this Plan;	endorsed land need Scenario. The locations considered the current Regional Structure and represent logical extensions
	Additional Planning Staff Considerations	to the existing the Urban Areas. • Proposed SABEs have prioritized the
	The Settlement Area Boundary Expansion represent a contiguous, orderly, and logical	addition of Employment Areas along 400 series highways and other goods
	expansion to the existing Settlement Area Boundary.	 Proposed SABEs generally provide for new Community Areas adjacent to existing / planned Community Areas.

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
		 Proposed SABEs include a new Regional Centre in northeast Pickering, to enable the development of a walkable mixed use community. Proposed SABEs also include the extension of the Regional Corridor overlays for portions of the following roads: Columbus Road in Whitby, Seventh Concession in Pickering, Harmony Road North in Oshawa, Bloor Street in Courtice, and Highway 2 in Courtice.
Feasibility – northeast Pickering	7.3.11 p) where a comprehensive review of this Plan includes consideration of lands for Urban Area expansion within the City of Pickering east of the Pickering Airport lands, outside of the Greenbelt Plan, the following additional matters will be assessed and evaluated at that time: i. the amount and rate of development that has occurred in the Seaton Community; and ii. the preparation and completion of a watershed plan update for the East Duffin and Carruthers Creek watersheds.	 As of end of year 2021, 1,805 residential building permits have been issued for development within the Seaton Community, representing ~10% of the units currently in draft approved plans. The updated Carruthers Creek Watershed Plan was completed and endorsed by Regional Council In June, 2021. The small portion of the East Duffins Creek Watershed located within the area subject to Policy 7.3.11 p) was included in the Carruthers Creek Watershed Plan Update Study Area.

Criterion/ Requirement	Applicable Policies	Rationale and Commentary
Feasibility – Balance Growth	Additional Planning Staff Considerations The Settlement Area Boundary Expansion contributes to context appropriate population and employment growth that considers balance and distribution across the Region.	 The proposed SABEs provide for growth across Durham's area municipalities, which considers previous trends and distribution of growth, and the availability of whitebelt areas.